

#### CITY OF BONNERS FERRY

7232 Main Street P.O. Box 149 Bonners Ferry, Idaho 83805 Phone: 208-267-3105

## **STAFF REPORT**

# BONNERS FERRY CITY COUNCIL COMPREHENSIVE PLAN AND FUTURE LAND USE MAP FILE #AM19-23

Prepared by: Clare Marley, AICP, City Contract Planner, Ruen-

Yeager & Associates, Inc.

**Project Description:** The City of Bonners Ferry will consider the repeal

and replacement of its current comprehensive plan and future land use map with a new plan and map. The proposed plan contains the components required by Idaho Code 67-6508, including analysis of current conditions, services, land uses, trends, the city's desired goals and objectives, and a map indicating suitable projected land uses within the

city.

**Location:** Bonners Ferry

**Applicant:** City of Bonners Ferry

Applicant Representatives: City of Bonners Ferry; SCJ Alliance Consulting

Services, Contract Planner for the Plan update; Ruen-Yeager & Associates, Inc., City Contract

Planner

**Application Initiated:** January 2022

**Legal Notifications:** Newspaper notice: 3/23/23;

Mailed to taxing districts, etc.: 3/24/23

**Hearing Dates:** Planning and Zoning: 3/1/2023

City Council: 4/18/2023

Planning & Zoning

**Recommendation:** Unanimous approval, with minor amendments

**Hearing Packet:** Draft plan and map, public comments, legal notice,

Planning and Zoning Commission draft minutes of

3/1/23

#### I. APPLICABLE STATE AND CITY CODES/PROCEDURES

**Idaho Code §67-6508,** It shall be the duty of the planning or planning and zoning commission to conduct a comprehensive planning process designed to prepare, implement, and review and update a comprehensive plan, hereafter referred to as the plan. The plan shall include all land within the jurisdiction of the governing board. The plan shall consider previous and existing conditions, trends, compatibility of land uses, desirable goals and objectives, or desirable future situations for each planning component. The plan with maps, charts, and reports shall be based on the following components as they may apply to land use regulations and actions unless the plan specifies reasons why a particular component is unneeded.

**Idaho Code §67-6509,** Prior to recommendation to adopt, amend, or repeal the plan, the planning and zoning commission shall conduct at least one public hearing where interested persons have the opportunity to be heard. Notice shall be given at least 15 days prior to the hearing in the newspaper of record and to taxing districts within the jurisdiction. The notice shall also be made available to other newspapers, radio, television, and public service announcements. To become effective, the governing board must adopt the plan by resolution.

**Title 1, Chapter 9, Bonners Ferry City Code,** (For the Area of City Impact, which is within the unincorporated area surrounding the city) The comprehensive plan and subsequent amendments thereto as officially adopted by the county of Boundary, Idaho, shall apply to the area of city impact within the unincorporated area of Boundary County, Idaho. Upon the adoption (of an ACI agreement) both the city of Bonners Ferry and Boundary County shall amend their comprehensive plans to be consistent with this agreement, if required. Staff note: The proposed Future Land Use Map or "Comp Plan Map" includes proposed designations for the land within the Area of City Impact (ACI). Boundary County retains the jurisdiction and authority to establish comprehensive plan map designations within the unincorporated areas of Boundary County that lie within the ACI. The city designations within the ACI give guidance to city decision makers for future land use designations and zoning if annexation is proposed, but the county designations govern these unincorporated areas.

**Title 11, Chapter 6, Bonners Ferry City Code,** provides authority for the City to amend its codes.

#### II. PROJECT OVERVIEW/SUMMARY

Idaho's Local Land Use Planning Act (LLUPA) §67-6508 requires cities to implement, review, and update comprehensive plans for lands within their jurisdiction. The city of Bonners Ferry has an adopted comprehensive plan (Plan) dated 2006, with text and map updates added in 2012 and various Future Land Use Map (Map) updates that accompanied zone changes over the past decade.

The City began its process to update the Plan in 2021 by seeking a Blue Cross of Idaho Foundation for Health grant and advertising for qualified consultants to conduct the comprehensive plan update. The City selected Consultant SCJ Alliance to prepare the Plan update and secured Blue Cross funding and city budget authority to launch the project.

The updated plan contains the minimum 17 elements required by the Idaho Local Land Use Planning Act and is rooted in the five community determinants of health that are woven into the draft Plan. In addition, the City Plan includes a Future Land Use Map (Map). The current Map mirrors the city's zoning map, in that the zoning districts nearly match the Future Land Use Map designations. Bonners Ferry needs to create a comprehensive plan map that is separate from its zoning map because comprehensive plan maps are meant to serve as guides for the future, while zoning maps reflect what is current. The requirement that zoning and comprehensive plan maps be separate documents has been underscored by recent Idaho court decisions. The proposed Map would serve as a guide for future land uses and densities, but would not be a zoning map. There are no changes to the current city zoning map proposed with this Plan amendment. However, proposed policies will guide decision makers on future text amendments and zoning districts.

The City, through its consultants, conducted a number of public outreaches, including person-to-person interviews, on-line surveys, a fair booth and gatherings at the Farmers Market and community meetings. The City Planning and Zoning Commission created an Advisory Committee to help with the community outreach, Plan review, and policy direction. Numerous public meeting of the Planning and Zoning Commission, Advisory Committee, and City Council took place during 2022 and early 2023 to review and shape the draft Plan and Map. The draft document contains summaries of the meetings, surveys, and public input.

The Plan is arranged in the following order:

- Executive Summary: offering a quick review of what the Plan is, why it is required to be adopted and updated, and the community effort to develop the Plan.
- Part 1, Introduction and Vision, explaining the social determinants of health, Idaho's requirements for the Plan elements, turning a community vision into action, goals and policies, and private property rights.
- Part 2, Discovery, containing the findings from the community engagement process, issues, opportunities and challenges. Included in this section are census data, an examination of the local economy, existing conditions, zoning, community services, hazards, and health care.
- Part 3, Implementation, covering future land use categories that would correspond to the Map and potential future zoning districts and land use text updates. This section includes the future Map, with 10 land use designations: Downtown; Residential Single-family; Residential Medium Density; Residential Low Density; Master Plan Mixed; Neighborhood Transition; Medical Commercial; General Commercial & Mixed Use; Industrial & Public; and Rural. The current Map contains three: Commercial, Industrial, and Residential. Part 3 also contains an implementation actions schedule.
- Appendix, including the public engagement results.

#### III. AGENCY COMMENTS

Notice of the comprehensive plan update was provided to the taxing districts serving the City. To date, no written comment has been received from the public agencies or taxing districts. Several representatives of taxing districts attended the March  $1^{\rm st}$  open house and public hearing and discussed the proposed plan with staff and provided input.

#### IV. PUBLIC COMMENTS

Several written public comments have been received to the record at the time of this report, and are attached to this document. Opportunities for written public comment and informal discussion were also offered at the City's open house prior to the Planning and Zoning Commission hearing. The written public comment included a request to consider specific Map adjustments, concerns the Plan would change the country town atmosphere and bring more regulations, effects on City infrastructure if growth is promoted, needed Downtown improvements, and private property rights. Oral and written testimony at the March 1<sup>st</sup> meeting are summarized in the attached P&Z minutes and included comments regarding wildlife corridors, hospital location, potential industrial development adjacent to the railroad, traffic concerns, desire for slow growth, lack of ACI review, support for the plan and map, availability of senior housing, infrastructure for existing lots, incentives for developing vacant buildings, household income and housing needs, keeping of livestock, and adjustments to the map for the Christmas Tree Hills area.

#### V. RECOMMENDATIONS:

The Planning and Zoning Commission on a unanimous vote on March 1<sup>st</sup> recommended to the Bonners Ferry City Council approval of the repeal and replacement of the Comprehensive Plan and Future Land Use Map, with the following amendments:

- Changing the Christmas Tree Hills map designation from low density residential to single family;
- Striking the language regarding the reference to the keeping of livestock in the Future Land Use Categories residential section, recognizing that the use can be addressed in future zoning codes more specifically.

City Council approved the William Baker/Boundary Tractor comprehensive plan map amendment April 4<sup>th</sup> to "Commercial." The proposed Future Land Use Map does not have a Commercial category. The "General Commercial and Mixed Use" category adjoins the Baker property and includes the existing Boundary Tractor commercial site. Staff recommends the Baker property at 6659 August Street be shown as "General Commercial and Mixed Use." The draft map for Council consideration includes this recommendation. This would be considered a minor, non-material adjustment to the Map.

#### VI. ANALYSIS

The 2023 update to the 2006 City Plan is overdue. Plan reviews and updates are to be done every five years. The City conducted a year-long process to engage the public, reach out to community leaders, and develop a plan that reflected the community responses. The public process included P&Z and Advisory Committee public workshops, community workshops, web site postings of the plan, surveys, and

gatherings at community events. The Plan includes a set of action plans that will ensure the adopted Plan and Map are living documents. The goals and policy section reflects how each of the required elements of Idaho Code are met and provides additional indicators of how the social determinants of health are reflected.

#### **DRAFT MOTIONS BY THE GOVERNING BODY:**

<u>Motion to Approve:</u> I move to approve File #AM19-23 to repeal and replace the current comprehensive plan and future land use map with a new plan and map, finding that it is in accord with the requirements of the Idaho Local Land Use Planning Act, as enumerated in the findings listed in the staff report and based upon testimony received at this hearing and incorporating the Planning and Zoning recommended amendments to the plan and map and the designation of 6659 Augusta as General Commercial & Mixed Use on the Future Land Use Map.

#### Motion to Adopt Resolution:

<u>Motion to Continue:</u> I move to continue the public hearing to (date/time/place) to (insert reason for continuance).

<u>Motion to Deny:</u> I move to deny File #AM19-23 to repeal and replace the current comprehensive plan and future land use map with a new plan and map, finding that it is **not** in accord with the requirements of the Idaho Local Land Use Planning Act, based upon the following reasons: [INSERT REASONS].

#### **Draft Findings:**

- 1. Idaho Code §67-6508 requires the Plan to include 17 components, together with conditions, trends, compatibility with land uses, desirable goals and objectives and desirable future situations. The plan must specify why a particular component is not needed. The Bonners Ferry draft Plan lists each required component at Section 1.3 and indicates a National Interest Electric Transmission Corridor element is unnecessary because no such line exists in the community. The Plan contains all 17 elements required by law, or an explanation of why any element is not needed.
- 2. Idaho Code §67-6509 requires at least one public hearing be conducted, with notice provided by publication in the official newspaper and to political subdivisions, the airport manager, and school district at least 15 days prior to hearing. Public service announcements to the local media are also required. The newspaper legal notice for the Planning and Zoning Commission was published February 9, 2023. Notice was provided to the media, political subdivisions, school district, and airport manager on February 15, 2023, for the Commission meeting. The City Council notice of hearing was published March 23, 2023, and notice to taxing districts, airport manager, and school district was sent March 24, 2023. The draft plan was provided on the city web site, with an announcement provided to those who signed up for the city's email notice system.
- 3. The draft Plan includes a Future Land Use Map, indicating suitable projected land uses for the jurisdiction, per Idaho Code §67-6508 paragraph "e."

4. The Bonners Ferry City Council conducted a duly noticed public hearing March 1, 2023, and recommended approval to the City Council of the map and plan, with minor amendments to the map and plan, as noted in the minutes of March  $1^{st}$ .

## MINUTES OF THE BONNERS FERRY PLANNING AND ZONING COMMISSION

Boundary County Annex (former Armory Building) 6566 Main St., Bonners Ferry, ID 208-267-3105 Wednesday, March 1, 2023

Commissioner Chairman Andy Howe called the meeting to order at 6:04 pm. Commission members included, Sue Larson, Darci Price, Chris Rawlings, Dave Gray.

Councilmembers attendance included Rick Alonzo Staff included City Administrator Lisa Ailport and Contract Planner Clare Marley, Contract Planner Aaron Qualls.

Members of the public include Gerry Higgs, Janette Amaya, Elsie Hollenbeck, Dottie Gray, Mark Carey, David Sims, Rob Beck, Chris Pease, Tessa Vogel, Debra Sells, Blain Sells, Maureen Palmer-Hootan, Barbara Rawlings, Kathy Wenzel, Josh Wilson, Jared Wilson.

1. Consent Agenda: Approval of February 16, 2023, Minutes ACTION ITEM

Darci made a motion to approve the consent agenda. The motion was seconded.

Result:	Approve
Moved by:	Darci Price
Seconded by	Chris Rawlings
Voted Yes	Sue Larson, Darci Price, Dave Gray, Andy Howe, Chris Rawlings
Voted No	
Absent	

2. New Business: ACTION ITEM: RECOMMENDATION TO CITY COUNCIL – FILE #AM19-23, PUBLIC HEARING City of Bonners Ferry Comprehensive Plan and Future Land Use Map Amendment: The City of Bonners Ferry will consider the repeal and replacement of its current comprehensive plan and future land use map with a new plan and map. The proposed plan contains the components required by Idaho Code 67-6508, including analysis of current conditions, services, land uses, trends, the city's desired goals and objectives, and a map indicating suitable projected land uses within the city. The Planning and Zoning Commission will make a recommendation to City Council, who will make the final decision on the Plan and Map.

Chairman Andy Howe opened the public hearing to consider the comprehensive plan. Chairman Howe called for any conflicts of interest or the need for special accommodations. He then turned the public hearing over to Aaron Qualls who presented the draft plan through a PowerPoint presentation.

Clare read into the record the public comments received at the public open house which occurred earlier in the evening. Those included:

#### Rob Beck

- A. I have mixed feeling on a mixed-use development downtown just because there is a opportunity to do industrial at a major railroad intersection.
- B. Build in wildlife corridors.
- C. Move the hospital; should have hospital services on both sides or river.

Gerry Higgs was in general support of the plan.

Kevin Ball- Doesn't cover county access. Strong need to restore traffic lights at Alderson/95. Overall lacking county resident input. If 50% of Super 1 is county, ask them. Need more aggressive posture on getting downtown vacant buildings resolved.

Jannette Amaya-I would like to emphasize slow growth. Please consider keeping the quaint small town character of Bonners Ferry. Remember we share with wildlife. This is why many came to Bonners Ferry and continue there [to live here]. There are many more who want to be here. We don't have to accommodate all the buildings we need to improve infrastructure. Mixed development I think will create traffic, lack of parking in town. I don't want to see a opulent tourist town. This is home.

Steve Jamsa- I have concerns about the proposed housing development south of Kaniksu st, in the previous agricultural field, below our home. I am very concerned about the possibility of 16-units per acre. The increased in traffic flow and concerns about sewage disposal, water usage and the fact the water table is high with seasonal wetlands.

The Chair, Andy Howe, then opened the meeting to public comments.

Gerry Higgs- discussed the Area of City Impact and how that wasn't discussed much through the comprehensive planning process. Citing the previous conversations that happened in the early 2000's. In particular his comments related to annexing north of the city limits, and the lack of interest from the city in the additional costs associated with growth in this area.

City Administrator Lisa Ailport commented back to Mr. Higgs.

Chris Pease – read into the record a response by Idaho Forest Group and provided their support for the project, citing their support for the visionary and aspirational nature of the plan. Next, Mr. Pease cite their support for the designation of mixed use on the future land use map.

Elise Hollenbeck- commented on the availability of senior housing and how the city is moving forward with their future zoning standards and asked if the plan can require future developers to input trails and other amenities.

Clare Marley responded that current code is structured to require this, but overall, the comprehensive plan effort pointed to a goal 6 and 7 that both showed support for this type of amenity.

Elise clarified her comment, asking if current code required landowners to prepare public trails as part of their plan developments? She then went on to discuss her concerns with future transportation systems planning for modes of mobility that included pedestrian accommodations, looking at how Selkirk Street was built.

Lisa offered to discuss off the record with Ms. Hollenbeck the plans for Selkirk Street.

Mark Carey- brought up concerns with existing lots that are already in place and the requirement for rebuilding infrastructure that is currently not in place.

Aaron commented on policies and procedures that can be realized with the planning and zoning commission and council, noting that he is working on with other communities with similar matters. Mr. Carey countered with a comment about the lack of housing noting he supported multi-housing, but that careful consideration is given to the cost going forward.

Mark Carey – brought up his support for changing the Christmas tree hills from low density to single family for a portion of the site. Citing the current road conditions and grades with the existing build out of those properties.

Josh Wilson- Mentioned he was 40/60 on the plan. He commented on his concerns with economic development within the city and bringing up median household income levels because current levels are below poverty levels. He also brought up the vacant buildings and how to have them participating in economic development by having business in them. He asked specifically if there is any incentives or policies that are going forward to develop redevelopment of properties to entice economic development.

City administrator Lisa Ailport responded and asked EDC Director David Sims to address Mr. Wilson's comments.

EDC Director David Sims responded that they work directly with businesses looking to come to the area frequently.

Aaron turned to the plan and cited how it contains policies that support economic growth and planning.

Contract Planner Clare Marley summarized the formalities for what to do after the public hearing is closed. Noting that changes suggested would need to be deliberated and discussed. She specifically stated that the comments on the agricultural animals being stricken from the plan and the land use plan map being amended at the Christmas tree hills area.

The Chair called for any additional for public comments before he closed the public hearing.

Darci Price commented that she supported amending the plan to strike the reference to livestock animals within the plan, and to address this issue as part of zoning updates.

Chris Rawlings then brought up the Christmas Tree Hills property looking specifically at reconsidering the area from residential low density to single family. A discussion continued and led to supporting the change from low density residential to single-family designation.

Commissioner Darci Price moved to recommend to Bonners Ferry City Council approval of file #AM19-23 to repeal and replace the current comprehensive plan and future land use map with a new plan and map, finding that it is in accordance with the requirements of the Idaho Local Land Use Planning Act, as enumerated in the findings below and based upon the testimony received at this hearing. With the amendments to the Christmas tree hills to from low density residential to single family and to strike the language regarding the reference to livestock.

#### Draft findings:

1. Idaho Code section 67-6508 requires the Plan to include 17 components, together with conditions, trends, compatibility with land uses, desirable goals and objectives and

- desirable future situations. The plan must specify why a particular component at section 1.3 and indicates a national interest electric transmission corridor element is unnecessary because no such line exists in the community. The Plan contains all 17 elements required by law, or an explanation of why any element is not needed.
- 2. Idaho Code Section 67-6509 requires at least one public hearing be conducted, with notice provided by publication in the official newspaper and to political subdivisions, the airport manager and school district at least 15 days prior to hearing. Public service announcement to the local media are also required. The newspaper legal notice as published on February 9, 2023. Notice was provided to the media, political subdivisions, school district and airport manager on February 15, 2023. The draft plan was provided on the city web site, with announcement provided to hose who signed up for the city's email notice system.
- 3. The draft plan includes a Future Land Use Map, indicating suitable projected land uses for the jurisdiction, per Idaho Code 67-6508, paragraph "e."

The Motion was seconded.

Result:	Approve	
Moved by:	Darci Price	
Seconded by	Sue Larson	
Voted Yes	Sue Larson, Darci Price, Dave Gray, Andy	
	Howe, Chris Rawlings	
Voted No		
Absent		
Abstaining	Chris Rawlings to the Cody street reference.	

# 3. Planning and Zoning Commission Schedule: ACTION ITEM: Decision on March 16, 2023 meeting

Clare Marley summarized the request to cancel the March 16, 2023 meeting because the Commission sought to keep it open as an option if the comprehensive plan hearing needed to be continued. With the completion of the hearing, the March regular meeting is not needed and the Commission will still be able to meet the minimum nine meetings a year if canceled, she advised.

Commission Darci Price move to cancel the March 16, 2023 regular meeting and meet the next time as a board in April. The motion was seconded.

<b>Result:</b>	Approve	
Moved by:	Darci Price	
Seconded by	Sue Larson	
<b>Voted Yes</b>	Sue Larson, Darci Price, Dave Gray, Andy	
	Howe, Chris Rawlings	
	_	
Voted No		
Absent		

#### **Announcement/Adjournment**

Clare Marley brought up a voluntary annexation request coming up in April and will report back to the commission in the future.

Commissioner Sue Larson made a motion to adjourn the meeting. Commissioner Darci Price seconded the motion. The motion passed all in favor. The meeting adjourned at 7:20 pm.

## **NOTICE OF PUBLIC HEARING**

Notice is hereby provided that a public hearing pursuant to Idaho Code 67-6509 and Bonners Ferry City Code has been set for the Bonners Ferry City Council for **APRIL 18, 2023,** at **6:00 p.m.** at the Bonners Ferry City Council Chambers, 7232 Main St., to consider the following:

File #AM19-23 - The City of Bonners Ferry Comprehensive Plan and Future Land Use Map Amendment: The City of Bonners Ferry will consider the repeal and replacement of its current comprehensive plan and future land use map with a new plan and map. The proposed plan contains the components required by Idaho Code 67-6508, including analysis of current conditions, services, land uses, trends, the city's desired goals and objectives, and a map indicating suitable projected land uses within the city. The Bonners Ferry Planning and Zoning Commission recommended to City Council approval of the plan and map at its March 1, 2023, public hearing.

The public is welcome and encouraged to attend the hearing or provide written response. Any written comment greater than one (1) page must be submitted at least six (6) days prior to the meeting. Written material not exceeding one (1) page may be read into the record the day of the hearing. Public wishing to speak at the public hearing may do so in compliance with Resolution 2014-06-01, a copy of which is located at City Hall. The hearing will be available in listen-only mode via Zoom video conferencing by logging in at: <a href="https://us02web.zoom.us/j/176727634">https://us02web.zoom.us/j/176727634</a>; Meeting ID: 176727634; Join by phone: 253-215-8782

The deadline for submitting written comment and/or material longer than 1 page is **April 12, 2023, by 5pm.** Written comment can be mailed to City of Bonners Ferry, Planning and Zoning, P.O. Box 149, Bonners Ferry, ID 83805 or emailed to cityhall@bonnersferry.id.gov.

Complete files are available for view at City Hall, located at 7232 Main, during regular business hours. Anyone requiring special accommodations due to disability should contact the City Clerk at (208) 267-3105 at least two days prior to the meeting.

City of Bonners Ferry Planning and Zoning Dept.

End of legal

ATTEST: By C. Marley for Lisa M. Ailport

PUBLISH: Bonners Ferry Herald, March 23, 2023

MAIL: By March 31, 2023, to taxing districts, airport manager, school district, media

From: Lisa Ailport
To: Jill Nystrom

Cc: Clare Marley; Aaron Qualls

Subject: Re: Comp plan

**Date:** Tuesday, February 14, 2023 9:16:11 AM

Morning Jill- I appreciate the comments. I'll share with the planners.

#### Get Outlook for iOS

**From:** Jill Nystrom <jilldan95@gmail.com> **Sent:** Tuesday, February 14, 2023 8:30:27 AM **To:** Lisa Ailport <lailport@bonnersferry.id.gov>

Subject: Comp plan

#### Lisa,

I have went though the packet you left me.

Here are a few of the notes I made going through. I know I have not been to the meetings, I guess I have a good few questions on certain areas.

- 1. Where, why and for who -this question refers to amenities along the river..housing etc. At what cost to our LOCALS.
- 2. How many non drivers do you anticipate- what does the expense work out to? Where do the funds come from
- 3. This all sounds good referring to the downtown, but what would the incentives be or look like?
- 4. I guess by expanding these areas you are talking about will only bring more pollution, more people, more problems, more trash = how do you protect what we the Locals already have. Referring to Protecting the livability and health here.
- 5.what do you forsee as low cost rec ops. Why do we need to do this? The Local people have managed for as long as I can remember.
- 6. Interesting, the idea of direct ince tive for the downtown area. I have concerns here as it directly impacts me. Unkept vacant buildings = unhealthy.
- 7. I don't agree with the parklet idea..it does not do anything for the downtown as a whole. Should be done away with.
- 8.why is The boundary county school district expenditure so much higher than the rest of the state?
- 9. I have a big concern for the proposed 10 units per acre. I don't belive anyone that is from Bonners Ferry wants to see this type of density here. Most people that I have talked do NOT want to see HUD housing here. That will only bring more problems and stress on the town that is already failing its city and school systems. What is accessory dwelling units?
- 10. Using the River as a new housing area will only make those areas out of reach for the average person that works and lives here.

All In all I guess that I don't agree with most of this plan. That is most likely because I was born and raised here.

People like myself can handle some forseen growth but none of us want to see this town turned unrecognizable.. and to make all these changes for these people escaping the cities and coming here to make changes to the way WE want to live..

I know this is long range, but I need to be true to myself and say what I really think. So there you have it.

Thanks for giving me the opportunity to do that!

Jill Nystrom

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From: <u>Aaron Qualls</u>
To: <u>Jill Nystrom</u>

Cc: <u>Lisa Ailport; Clare Marley</u>
Subject: Re: Comp plan

**Date:** Wednesday, February 15, 2023 3:40:50 PM

Thanks, Jill! Just a couple of answers to your questions and responses below (again in **bold**). I have cc'd Clare and Lisa, so that your comments may be shared with decision-makers and so that Calre and Lisa may weigh in on any corrections warranted below.

On Feb 15, 2023, at 2:13 PM, Jill Nystrom < jilldan95@gmail.com> wrote:

Hello Aaron.

I have long work days that prohibit me from attending these meetings. So I was playing catch up over the weekend.

I guess my overall concern is that this plan will indeed change our country town into something no one that loves to live here in the fresh wild open spaces of boundary county want. More government, more lines, more fees, more tax more people.

I know that this is a pro active plan.

Working on the infrastructure first to determine what can be done would be my foremost concern.

The Blight across the street from the building that I lease is a major ongoing concern of mine... with very little to no concern of the city that I have seen. As a matter of fact the Downtown as a whole is looking unhealthy.. when does that take precedent over expanding the area west of the fairgrounds. Can there be incentive in place soon to help those buildings..or is the long range plan to tear them down?

The draft plan does not call for buildings to be torn down and private property rights limit what local government may require of property owners. In Idaho, public funds are also very limited with respect to investing in privately owned property (with historic preservation being about the only possible exception).

The plan does, however, call for coordination among downtown partners and for the city to explore incentives for downtown improvements (including for privately-owned buildings) and revitalization efforts, generally (including historic preservation efforts). The draft policies and actions are in response to this strong preference among the community so you are definitely not alone! Your desire to make downtown incentives a priority action is noted!

Just for clarity, however, if new development occurs west of the fairgrounds, it would be initiated by the property owner(s), rather than the city. As with any development proposal, the city is obligated to process development applications it receives but that would not necessarily mean it takes precedence over broader community-based initiatives.

I could be barking up the wrong tree here..but you lent me your ear so here I am.

The ADUs and the high density housing I think is really not in the best interest of our community, I'm sure it looks good on paper, but it doesn't look good for BF. This is something I and many others will stand strong against.

I can see where the sidewalks and ease of access for students and others to manipulate through town would be positive. But where do those funds come from. We are over taxed already.

For any new development, pedestrian infrastructure such as sidewalks may be required of the developer. There are also grants available through the state and possibly other sources, that may help complete pedestrian networks to places like schools. Grants for such projects may have a local match, however.

Moderate priced housing is a necessity here, but Hud housing is not going to be a healthy thing.

Just for clarity, there has been no goal, policy, or action drafted in the plan about HUD housing.

I really wish I could attend the meeting in person. And feel free to share my opinions with the group. I hope they are interacting and sharing what their honest feeling are

#### Will do!

JILL

On Tue, Feb 14, 2023, 11:25 AM Aaron Qualls <a href="mailto:aaron.qualls@scjalliance.com">aaron.qualls@scjalliance.com</a> wrote:

Hi Jill, thanks so much for the deep dive! I have attempted to answer your questions below but please feel free to give me a call if you would like to discuss. My cell is 208.946.3209. Following a workshop by the Plan Advisory Committee, Planning Commission, and City Council this Thursday evening, an open house and public hearing is tentatively scheduled for the afternoon/evening of March 1st. You are welcome, of course, at all of those public meetings.

Below are responses in **bold**.

Aaron Qualls, AICP

#### **SCJ Alliance**

Project Manager o. 509.835.3770, ext. 325 m. 208.946.3209

www.scjalliance.com

#### SCJ Alliance is 100% Employee-Owned!

This communication may contain privileged or other confidential information. If you have received it in error, please advise the sender by reply email and immediately delete the message and any attachments without copying or disclosing the contents. Thank you.

On Feb 14, 2023, at 9:15 AM, Lisa Ailport <a href="mailto:lailport@bonnersferry.id.gov">lailport@bonnersferry.id.gov</a> wrote:

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Here are a few of the notes I made going through. I know I have not been to the meetings, I guess I have a good few questions on certain areas.

1. Where, why and for who -this question refers to amenities along the river..housing etc. At what cost to our LOCALS.

Great question, Jill! The plan anticipates/encourages amenities along the river to be provided by new development (at no initial cost to locals). Grants may also be a source of providing recreational amenities along the river. That said, if the city takes ownership, ongoing maintenance may become the city's responsibility (absent any negotiated arrangement with subsequent development). Overall, increasing recreational amenities along the Kootenai was very strongly supported by the community, and why it arose as a focus in the plan.

Regarding housing, if units were to be constructed in proximity to the downtown, it may help support local downtown businesses.

2. How many non drivers do you anticipate- what does the expense work out to? Where do the funds come from

Another great question! I cannot say how many non-drivers there may be in the future but safer and more comfortable opportunities for walking and biking ranked as a pretty high priority by the community through this effort which also carries forward previous planning efforts such as the 2019 Transportation Plan and the 2020 Ped/Bike plan.

The draft policies in the plan generally would place expenses related to walkable/bikeable areas on new development, both in terms of new subdivision layout, infrastructure, and through building design. Grants, such as safe routes to schools, etc. may also be utilized for things like sidewalk networks to local schools.

In general terms, walkable and bikeable areas require less infrastructure and maintenance as compared to auto-oriented infrastructure and may even help increase the city's tax base. Happy to chat more about this!

3. This all sounds good referring to the downtown, but what would the incentives be or look like?

There are examples of things like facade improvement programs and permit fee reductions in other areas of the state and elsewhere. There are also loans and grants available for historic preservation efforts as well as other assistance programs (such as the main street program). This plan encourages the exploration of these types of opportunities along with collaboration among downtown stakeholders. In short, it is TBD what they may look like specifically, and should be coordinated between the city and downtown partners.

4. I guess by expanding these areas you are talking about will only bring more pollution, more people, more problems, more trash = how do you protect what we the Locals already have. Referring to Protecting the livability and health here.

I am not sure what you mean by expanding areas... The plan, overall, calls for dealing with any growth that may occur where services are already in place (existing city limits primarily) and in a way that does not jeopardize the character of existing neighborhoods (or the rural character and agricultural and timber economy of the surrounding area by expanding out). It does call for a moderate increase in density in residential zones, however, but generally, no more than has been historically allowed. The reason for these changes is in response to the community's increasing concern about housing costs. Survey results indicated support for the allowance of more housing type variety to support workers, seniors, and locals, generally.

5.what do you forsee as low cost rec ops. Why do we need to do this? The Local people have managed for as long as I can remember.

#### If you are referring to goal 12, policy B:

"Develop strategies and partnerships to ensure the youth of Bonners Ferry have low-cost and readily accessible recreational opportunities year-round,"

We heard that the youth (at least those who cannot afford a ski pass) may not have many options for recreation during the winter months. We also heard from several that an indoor recreation center is desired. If, however, an indoor facility does not prove feasible at least in the short term, there may be other opportunities such as cross-country skiing, an "outdoor education snow school", etc. These types of programs have been successful in other similar areas but the policy is intentionally non-specific as they would need to be "home-grown" by the community.

6. Interesting, the idea of direct ince tive for the downtown area. I have concerns here as it directly impacts me. Unkept vacant buildings = unhealthy.

We heard this a lot and tried to provide a variety of strategies to address it.

7. I don't agree with the parklet idea..it does not do anything for the downtown as a whole. Should be done away with.

#### Noted!

8.why is The boundary county school district expenditure so much higher than the rest of the state?

In short, I don't know why it is higher. The statewide average for 2020 was \$8,361 while Boundary County School District was \$9,403. I expect perpupil expenditures to vary significantly among districts and is due to a variety of factors (beyond the scope of this plan)

9. I have a big concern for the proposed 10 units per acre. I don't belive anyone that is from Bonners Ferry wants to see this type of density here. Most people that I have talked do NOT want to see HUD housing here. That will only bring more problems and stress on the town that is already failing its city and school systems. What is accessory dwelling units?

See my response to question 4. I do think it is important to note that a moderate increase in allowable density (consistent which what has been allowed historically) does not necessarily mean HUD housing.

Accessory dwelling units (ADUs) are small units typically in the back of a single-family home. They were fairly common before WWII and have also

been referred to as mother-in-law units or "granny flats". ADUs are small and therefore generally may be an affordable option for some. They may also help an existing property owner keep up with the mortgage because of the income that may be generated from renting. Here is a pretty straightforward description of ADUs: <a href="https://accessorydwellings.org/what-adus-are-and-why-people-build-them/">https://accessorydwellings.org/what-adus-are-and-why-people-build-them/</a>

10. Using the River as a new housing area will only make those areas out of reach for the average person that works and lives here.

Depending on the housing types offered, you may be right. If so, and optimistically speaking, it may relieve other areas from being bought up by folks moving in (whether retirees or remote workers). It remains to be seen, but additional housing close to the downtown may be beneficial to existing downtown businesses and help with vibrancy and investment downtown generally.

All In all I guess that I don't agree with most of this plan. That is most likely because I was born and raised here. People like myself can handle some forseen growth but none of us want to see this town turned unrecognizable.. and to make all these changes for these people escaping the cities and coming here to make changes to the way WE want to live..

I appreciate this final comment! I may want to use it if that is ok. For what it's worth, the intent of this effort is not to facilitate more growth but to try to direct any growth that does occur in a manner that respects and protects community values. Having worked with the community members involved in this effort, I can tell you that any changes proposed had the community at the forefront, as opposed to those seeking to relocate.

I know this is long range, but I need to be true to myself and say what I really think. So there you have it.

Thanks for giving me the opportunity to do that!

Jill Nystrom

Thank you again for your deep dive into this and please feel free to call me if you like!

**[EXTERNAL]** This message originated outside of City of Bonners Ferry. Do not click links or open attachments unless you recognize the sender, are expecting something from them, and know the content is safe. Please report malicious emails to the Exbabylon Managed Service Team.

From: <u>David Sims</u>

To: <u>Lisa Ailport; Clare Marley</u>
Subject: Comp Plan Comments

Date: Tuesday, February 21, 2023 11:16:30 AM
Attachments: Bonenrs Ferry FLU Map.11.15.22.pdf
Bonners Ferry FLU Categories 11.15.22.pdf

#### Hello Lisa and Clare,

I have some comments on the land use map in the draft comprehensive plan and the discussion at the February 16 P&Z and City Council Meeting.

The draft land use map (attached) that was presented at the November 17 comprehensive plan meeting had two residential use categories: Residential Low Density and Residential Medium Density. The use categories and corresponding existing implementing zones were:

- Residential Low Density Residential AA District
- Residential Medium Density Residential A and B Districts

The November 17 draft map showed the same use category (Residential Low Density) in the Marx subdivision, Xmas Hills Village subdivision, the area at the top of the South Hill west of the highway, and the upper Oak Street area.

It was pointed out at the November 17 meeting that the upper Oak area is very different from the other areas with the Residential Low Density designation. These differences include the current existence of duplexes, livestock, and a more "rural" character, due to its location next to forested areas and active farming. There was discussion about an additional designation to differentiate the upper Oak area from the other Low Density designation areas.

A new land use category (Residential Single Family) is included in the current draft plan for the Marx subdivision and the area at the top of the South Hill west of the highway to differentiate them from the Upper Oak area. It seems the Xmas Hills Village subdivision should also have this use category as well.

There was discussion at the February 16 meeting about livestock, and it seemed most of the discussion assumed the only area that livestock would be allowed would be the Residential Low Density area. While the presence of livestock in the upper Oak area was noted as a factor making it different from the other Residential Low Density areas, I don't recall discussion about making it the only area that allowed livestock. The existing implementing zones for the Residential Medium Density areas is listed as Residential A and B. The Residential B zone currently allows for livestock on parcels above a minimum size. (Recognizing that future modifications to the zones could change this.)

Before the comprehensive plan is adopted there are a few item that should be addressed:

- Changing the land use category of the Xmas Hills Village subdivision to Residential Single Family should be considered.
- The residential use categories livestock will be allowed in should be clarified. If livestock will be allowed in Residential Medium Density areas, then there is little, if any difference between the Residential Low Density and Medium Density categories. It may be possible to combine them.

Thank you,

**David Sims** 







## Acknowledgments

## The Community of Bonners Ferry

Thanks to everyone who took time to complete a survey, attend a meeting or an event in support of this process.

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SCJ Alliance

Cover Photo Source: Idaho Tourism

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Bonners Ferry is located within the Kootenai River Valley as a gateway community to world-class recreation, including the Kootenai Wildlife Refuge and three mountain ranges. It is the county seat and largest city in Boundary County—aptly named for its adjacency to Canada, Washington, and Montana. The rich history, character and development of Bonners Ferry has been shaped by natural features, resources, and individuals over the last century.

Like other amenity-rich communities in the intermountain West, the city draws many annual visitors, but new residents seeking a better quality of life have also been drawn to Bonners Ferry, "Idaho's most friendly town".

This revised comprehensive plan for Bonners Ferry acknowledges its history, considers existing conditions, emerging trends, and a desired future based on community preferences and values.

This plan updates the previous 2006 Bonners Ferry Comprehensive Plan. The update process began in January of 2022 and culminated with its adoption by the City Council in April of 2023. This long-range (20+ year) guidance document took shape from a variety of community engagement efforts, research, analysis, and from the work of dedicated community volunteers, city staff, the Bonners Ferry Planning and Zoning Commission, and the City Council.

The components of this plan are centered around community health, which was supported by a generous grant from the Blue Cross of Idaho Foundation for Health. This plan recognizes, from an organizational and policy perspective, that health outcomes for a community are inter-related and ultimately inseparable from how a community functions and adapts over time. Change, however, is not always predictable and this plan should therefore be considered a "living document", which should be reviewed periodically over the course of its horizon as new conditions may emerge.

Engagement efforts included more than 750 responses to a community online survey, nearly 100 visitors to a farmers market feedback booth, a community workshop, fair booth exhibit, open house, and several workshops by

A comprehensive plan is one of the City's most important documents. It establishes goals and policies for nearly everything the City does and is intimately tied to zoning and other regulations that govern land development throughout the community.





an advisory committee, the Planning and Zoning Commission and the City Council. Several key issues emerged from these efforts, which this plan seeks to address through a revised set of policies and actionable steps for implementation. They include:

Maintaining the friendly feel of Bonners Ferry, increasing walkability and overall connectivity, providing more housing choice, enhancing recreational access, and revitalizing downtown—all of which are rooted in creating positive long-term community health outcomes for Bonners Ferry and preserving or enhancing what the community values most about their city, despite any change that may occur over time.



Photo Source: Idaho Tourism





## 1.1 Plan Purpose

City planning has multiple purposes, not the least of which is to ensure that the community has an active part in deciding how the city looks, functions, and serves the needs of its residents as the future brings change.

This document is intended to help coordinate decision-making across a wide range of topics toward desired outcomes. Specifically, the purposes of this plan are to:

- Provide Consistent Policy Direction
   All the plan's elements and policy directives, such as for transportation, land use, recreation, housing, and economic development, are intended to work cohesively and comprehensively.
- Set the Stage for What can be Built Where
   This plan serves as the legal basis for adopting
   zoning, subdivision, and other regulations and
   policies shaping a community over time. The plan
   ensures development decisions are not "made on
   the fly," but done in the context of a broader
   community vision and providing a degree of
   predictability for property owners, businesses, and
   residents.



Photo Source: Idaho Tourism

## Guide Budgeting

This plan ensures public investments will advance the community's overall vision for the future.

## Support Grant Applications

Whether from a private or public source, this document demonstrates how a grant application is supported by the community's long-range plan and community preferences.





- Provide an Interagency Negotiation Tool

  As the official guidance document for the City of Bonners Ferry, this plan will help in working with other agencies and jurisdictions to realize the community's vision.
- Meet Statutory Requirements
  Idaho's Local Land Use Planning Act (§67-6508) requires that jurisdictions prepare a
  comprehensive plan which considers "...existing conditions, trends, compatibility of land uses,
  desirable goals and objectives, or desirable future situations..." for the community.

#### 1.2 The Social Determinants of Health

The "Social Determinants of Health" refer to the conditions in which people are born grow, live, work, and age<sup>1</sup>. This plan's priorities revolve around these five determinants, ensuring housing is accessible and that the overall community fabric is considered and designed to improve public health, advance economic prosperity, and build the community's social connections—while preserving and enhancing elements of the built environment defining Bonners Ferry's character. This plan recognizes a Comprehensive Plan's components and land use, transportation, housing, recreation, and economic development policy directives directly influence long-term community health outcomes. These five determinants — explored in further detail in Section 2 of this plan — are:



The Social Determinants of Health

## **Social and Community Context**

A community's future competitiveness depends on its people's relationship with each other and their community.

## **Economic Stability**

A dynamic community economy provides a place for residents to earn good wages, remain employed, and meet basic needs.

<sup>&</sup>lt;sup>1</sup> Building a Healthy Idaho: Improving the Conditions in Which Idahoans Are Born, Grow, Live, Work, & Age (2020).





## **Education**

High-quality education from early childhood through postsecondary is essential to access jobs. Post secondary education, including universities, colleges, trade, and vocational schools are becoming increasingly important.

## **Neighborhood & Built Environment**

Safe, obtainable housing for a variety of tenures and incomes, neighborhoods promoting physical activity, and access to daily needs can, over the long term, contribute to positive community health outcomes.

## **Community Health & Safety**

Health and safety services, including emergency services, health care facilities, hazardous areas, and environmental characteristics have a direct impact on livability, quality of life, and community health.

## 1.3 Required Plan Components

Idaho's Local Land Use Planning Act (§67-6508) requires 17 components to be included within a jurisdiction's Comprehensive Plan. While this plan addresses all required elements, the plan structure is formed around the Social Determinants of Health. *Table 1* below provides a key for where each required component may be referenced:

Table 1 - Plan Component Location Reference

Required Component	<b>Location Reference</b>
Property Rights	1.8
Population	2.2.2, 2.2.3, 2.2.4
School Facilities and Transportation	2.4, 2.5.5
<b>Economic Development</b>	1.7, 2.1.7, 2.3
Land Use	2.5, 3.1
Natural Resources	1.7, 2.6.1
Hazardous Areas	1.7, 2.6.2
Public Services, Facilities, and Utilities	2.4.2, 2.5.6, 2.6.4, 2.6.5
Transportation	1.7, 2.1.5, 2.5.5
Recreation	1.7, 2.1.4, 2.5.7
Special Areas or Sites	1.7, 2.1.3, 2.1.6, 2.2.1
Housing	1.7, 2.1.2, 2.5.4
Community Design	1.7, 2.5, 3.1.1
Agriculture	1.7, 2.1.3, 2.3.6
Implementation	Part 3
National Interest Electric Transmission Corridors	No National Interest Electric
	Transmission Corridors are within the
	city or County
Public Airport Facilities	2.5.5



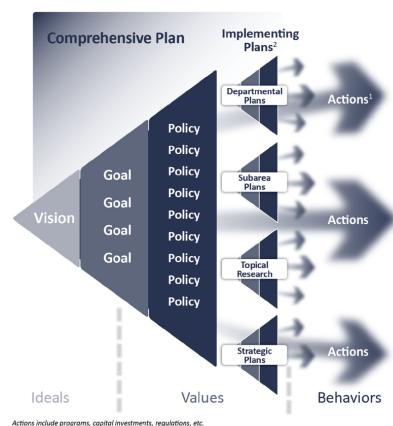


## 1.4 Using this Plan: From Vison to Action

A Comprehensive Plan provides a legal basis for land-use regulation. Zoning districts must be in accordance with the policies set forth in the Comprehensive Plan (Idaho Code § 67-6511). The plan also provides a comprehensive, coordinated statement of community goals, supported by policies, and implemented through specific actions over time. Additional steps may be essential, including development of implementing studies, plans, simple inventories, or updates to create consistency between the comprehensive plan and regulatory documents (see Figure 1).

The **community vision**—an aspirational, broad-brush summary of community objectives across a range of topics underpins the plan's goals, objectives, and actions.

- Goal Goals are broad statements indicating a general aim or purpose to be achieved. A goal is a direction setter, an ideal future end, condition, or state toward which planning, and implementation measures are aimed.
- Policy A policy is a topicspecific statement providing guidelines for current and future decision-making. It indicates a clear commitment of the local legislative body. A policy is an extension of a plan's goals, reflecting topical nuance and providing an assessment of conditions.
- Action Actions are steps envisioned or undertaken to implement plan policy. Actions may include the development of more detailed and localized plans, work to implement policies, formal agreements, regulations, or other strategies.



Examples only. Implementing plans may include a wide variety of plan types

Figure 1 - Vision to Action Diagram







Photo Source: Idaho Tourism



## 1.5 Planning Process Summary

The plan update process began in January of 2022 with a community-wide assessment compiling and analyzing Bonners Ferry's existing conditions and historical trends. In tandem with this research effort, the planning team also began conducting orientation interviews with city staff and community leaders to orient the planning team with the community and to orient community members with the plan update effort and process.

The Bonners Ferry Planning and Zoning Commission established an advisory committee early in the process, with members selected based on the degree to which they represent community perspectives and their desire to serve actively and in-depth during the entirety of the process. The essential role of this committee was to advise the consultant team, city staff, and, ultimately, the Commission throughout the planning. The committee vetted data obtained for existing conditions and trends, provided outreach support to the community, and assisted the planning team in drafting the community vision, goals, policies, and desired future land uses within the city and its Area of City Impact (ACI).

The Bonners Ferry Planning and Zoning Commission received regular updates on progress made by the planning team and advisory committee. TBD - Following an open house hosted by the planning commission on the plan draft, a public hearing was held before the Commission made a recommendation to the Bonners Ferry City Council. The City Council adopted by resolution, the Comprehensive Plan on [date].



Participants at the Farmers Market were given 8 pennies to spend on planning priorities. Photo Source: Aaron Qualls



Figure 2 - Survey participants were asked to provide a few words they thought described Bonners Ferry





Table 2 - Public Engagement Activity Summary

Timing	Engagement Activity
Jan – Mar,	Orientation Interviews
2022	The planning consultants conducted 11 orientation interviews with residents, business owners, and
	representatives from various civic organizations to establish an initial understanding of relevant issues
	and to orient community members to the process.
Feb 17, 2022	Kickoff Meeting
	A plan kickoff meeting was held jointly with the City Council and the Planning and Zoning Commission
	to go over the planning process and schedule.
Feb, 2022 -	Project Webpage and Digital Outreach
Ongoing	Consultants created a web page on the Bonners Ferry site that included a tentative engagement
	calendar, outline of the planning process and general information. The page was updated as
	engagement results were accumulated through the process. An e-newsletter system and social media
	also were utilized to keep the community informed about upcoming engagement activities.
Mar 23, 2022	Advisory Committee Meetings
May 4, 2022	An "ad-hoc" advisory committee was appointed by the Planning and Zoning Commission to provide
Sept 21, 2022	recommendations to the commission on the plan's elements, including the community vision goals,
Nov 17, 2022	polices, and future land uses.
Jan 19, 2023	
May 19, 2022	Planning Commission Meetings
Oct 26, 2022	Updates were and feedback from the commission was provided at regular intervals through the
Nov 17, 2022	process. In some cases, these meetings were also attended by the advisory committee.
Jan 19, 2023	
June 4, 2022	Farmers Market Booth
	The planning team set up a booth at the Farmers Market in Downtown Bonners Ferry and provided an
	existing conditions info graphic, interactive plan focus area map, as well as a "mini-poll" and "penny
	poll" for feedback on planning priorities. The mini-poll received 67 responses and the penny poll had 89 participants (See Appendix A).
lune 4 2022	
June 4, 2022	Community Workshop Following the Farmers market, a community workshop was hosted. There were 14 participants in
	total who split up into smaller groups and provided input on key community issues and how to
	prioritize addressing them.
Aug, 2022	Online Survey
Aug, 2022	An online survey was released to the community seeking verification of the community vision drafted
	by the advisory committee, along with various potential policy recommendations based off prior
	engagement results. The survey received 751 responses, total.
Aug, 2022	Boundary County Fair Booth
	An informational booth that had self-service interactive components was set up at the Boundary
	County Fairgrounds through the duration of the Fair. The primary goal of the booth was to garner
	awareness of the planning process and the online survey.
Feb 16, 2023	Planning Commission, Advisory Committee, & City Council Joint Workshop
-	The Planning Commission hosted a joint meeting with the City Council and Advisory Committee to
	present the draft plan.
Mar 1, 2023	Planning Commission Open House & Public Hearing
•	The Planning Commission hosted and open house where the public was invited to review the plan
	prior to a public hearing that followed. After taking testimony and deliberating, the commission
	unanimously recommended adoption of the plan by the City Council.
Apr, 2023	City Council Adoption





## 1.6 Community Vision

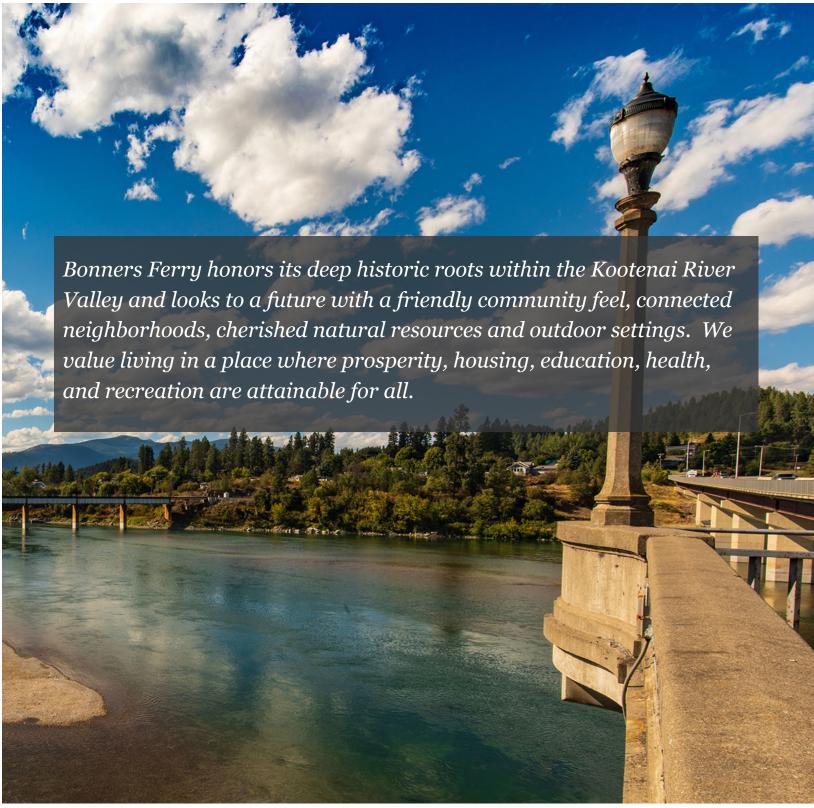


Photo Source: Stock





## 1.7 Goal & Policy Framework

The policy framework for Bonners Ferry is rooted in data analysis and community feedback—including through interviews, input received at local events, and a community survey garnering more than 750 responses (30% identifying as residing inside city limits and 70% outside city limits). Each goal and policy have corresponding references to one of 11 topic areas—each having one or more direct relationships to a goal or policy. The goals and policies also contain a key for their relationship to the social determinants of health. This plan's implementation chapter (Part 3) contains a separate table of potential actions created to implement policy and achieve community goals.

### Social Determinants of Health Framework Key:

SOC Social and Community Context

**ECON Economic Stability** 

EDU Education

N&BE Neighborhood & Built Environment

H&S Community Health & Safety

GOAL	LS AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
1.	Protect and enhance the welcoming and friendly feel of Bonners Ferry.	<b>~</b>					<b>~</b>				SOC
A.	Nurture the tight-knit sense of community that Bonners Ferry residents feel for their city.	<b>~</b>									SOC
В.	Encourage and support citizen involvement with City boards, commissions, and civic organizations.	<b>~</b>									SOC
C.	Work with community partners to encourage, enhance and celebrate the history, arts, and spirit of Bonners Ferry, supporting the development of community facilities, programs, and events.	<b>~</b>					<b>~</b>				SOC, EDU
D.	Maintain transparency, accountability, and opportunity for public input for local government planning and decision-making.						<b>~</b>				SOC, N&BE





GOAL	LS AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
2.	Maintain and improve the small-town scale, charm, and natural beauty of Bonners Ferry.	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>						SOC
A.	Require infill development of vacant or underutilized properties to respect the scale and character of the surrounding area through clear development standards and/or processes.	<b>~</b>	<b>~</b>	<b>~</b>			<b>~</b>				SOC, N&BE
B.	Maintain development regulations that encourage or require an interconnected street grid with small blocks in residential neighborhoods.	<b>~</b>		<b>~</b>	<b>~</b>						SOC, N&BE
C.	Through site planning and development regulation updates, ensure new development is supported by sufficient usable open space.	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>				SOC, N&BE
D.	Incentivize and/or require a pedestrian oriented development pattern for new development and redevelopment.	<b>~</b>		<b>~</b>	<b>~</b>						SOC, N&BE, H&S
3.	Enhance attainable housing opportunities for residents of all ages, incomes and abilities while protecting the character of established neighborhoods.	<b>~</b>	<b>~</b>	<b>~</b>				<b>~</b>			SOC, N&BE, ECON
A.	Provide opportunities for a variety of housing options that encourage or require quality design which fits within the scale and character of existing residential neighborhoods.	<b>~</b>	<b>~</b>	<b>~</b>							SOC, N&BE
B.	Maintain dialog with local housing agencies, employers, health care workers, schools, and essential public services to meet the housing needs of Bonners Ferry's workforce.		<b>~</b>	<b>~</b>				<b>~</b>			SOC, H&S, ECON
C.	Encourage maintenance of housing in an attractive, safe, and sanitary condition.	<b>~</b>		<b>~</b>							SOC, H&S





GOAL	LS AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
4.	Protect cherished scenic, recreational, and natural resources in the surrounding area for present and future generations while ensuring fiscal resiliency in the provision of services.		<b>~</b>			<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>	ECON, SOC
A.	Maintain coordination with Boundary County to ensure protection of those areas within the Area of City Impact (ACI) through land use standards deemed critical for preserving timber and agricultural lands.		<b>~</b>					<b>~</b>	<b>~</b>		ECON
В.	Encourage any new growth to occur in city limits where infrastructure and services are available or may be made available.	-					<b>~</b>				N&BE
C.	Encourage clustering of units in new residential development for service delivery efficiency and preservation of open space.	<b>~</b>				<b>~</b>	<b>~</b>		<b>~</b>	<b>~</b>	N&BE
D.	Support regional trail and pathway efforts.					<b>~</b>		<b>~</b>	<b>~</b>	<b>~</b>	ECON, H&S
5.	Provide publicly accessible scenic and recreational amenities along the Kootenai River.	<b>~</b>			<b>~</b>	<b>~</b>		<b>~</b>		<b>~</b>	N&BE, ECON
A.	Work with landowners, funding partners, agencies, organizations, the Kootenai Tribe, and community stakeholders to create or support scenic and recreational amenities along the Kootenai River.	<b>~</b>			<b>~</b>	<b>~</b>			<b>~</b>	<b>~</b>	N&BE, ECON, H&S
В.	Incentivize private investment in public amenities along the Kootenai River.	<b>~</b>			<b>~</b>	<b>~</b>					N&BE, SOC, H&S
C.	Consider the economic value to the city and region through increasing recreational and scenic amenities along the Kootenai River, and the	<b>~</b>				<b>~</b>		<b>~</b>	<b>~</b>	<b>~</b>	N&BE , SOC, ECON, H&S





GOAL	LS AND POLICIES  protection of natural features and	& DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
6.	create usable, safe, and comfortable travel routes for non-drivers throughout the city, including for seniors and children.	<b>~</b>			<b>~</b>	<b>~</b>	•				N&BE, SOC, H&S
A.	Ensure new development provides usable, safe, and comfortable connections for non-drivers of all ages and abilities.	<b>~</b>			<b>~</b>						N&BE, SOC, H&S
В.	Maintain a catalog of issue areas identified as barriers to active transportation in support of prioritization and funding opportunities.	<b>~</b>			<b>~</b>	<b>~</b>					N&BE, SOC, H&S
C.	Coordinate with the Idaho Transportation Department in support of multiple safe walking and bicycling crossings on Highway 95.	<b>~</b>			<b>~</b>						N&BE, SOC, H&S
D.	Support directional signage and wayfinding efforts for all modes of travel at key decision points to primary destinations within the city.	<b>~</b>			<b>~</b>						N&BE, SOC
E.	Recognize the long-term public health outcomes and recreational value of features supporting walking and cycling.	<b>~</b>			<b>~</b>	<b>~</b>					N&BE, SOC, H&S
F.	Encourage development patterns providing suitably scaled, daily needs services within walking distance of residential areas.	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>						N&BE, SOC
7.	Increase connectivity and safety for all modes of travel, while decreasing vehicular congestion, especially on US-95.	<b>~</b>			<b>~</b>						N&BE, H&S
A.	Ensure new development address increased needs for transportation infrastructure during platting and/or through developer agreements.	<b>~</b>			<b>~</b>						N&BE
В.	Continue to expand intra- and inter- neighborhood connections, addressing the safety	<b>~</b>			<b>~</b>						N&BE





GOAL	LS AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
	of Highway 95 for all modes of travel at side street intersections.										
C.	Ensure transportation planning efforts align with future land use planning and for quality pedestrian and bicycle travel.		<b>~</b>		<b>~</b>						N&BE
D.	Implement, as funding is made available or opportunities arise, the projects identified in the 2019 City of Bonners Ferry Transportation Plan in context with the adopted future land use map.		<b>~</b>		~						N&BE
E.	Avoid the creation of dead-end streets from new development and pursue opportunities for connections, even if only for non-motorized travel.	<b>~</b>			<b>~</b>						N&BE
8.	Further the creation of a welcoming, walkable, and inviting corridor along Highway 95.	<b>~</b>			<b>~</b>						N&BE
A.	Work with the Idaho Transportation Department to further provide and enhance safe crossings along Highway 95 and to consider design treatments to slow vehicle travel to be more compatible with pedestrian and bicycle use.	<b>~</b>			<b>~</b>						N&BE
B.	As funds become available and in partnership with the Idaho Transportation Department, invest in landscaping, city gateway features, and/or other aesthetic treatments within the existing right-of-way of Highway 95.	<b>~</b>			<b>~</b>						N&BE
C.	Ensure new development along Highway 95 provides sufficient landscaping treatments and that site plans provide a comfortable and inviting feel for pedestrians.	<b>~</b>			<b>~</b>						N&BE





GOAL	S AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
9.	Realize the full potential of historic downtown Bonners Ferry as the city center for dining, shopping, and community events.	<b>~</b>						<b>~</b>		<b>~</b>	SOC, N&BE, ECON
A.	Incentivize private investment into existing downtown buildings.	<b>~</b>						<b>~</b>			N&BE, ECON
B.	Support downtown partners in the promotion of arts, entertainment, and community events downtown.	<b>~</b>						<b>~</b>			SOC, ECON, N&BE
C.	Encourage the preservation and/or rehabilitation of significant historical, archaeological, and architectural sites and structures in the downtown and throughout the city.	<b>~</b>								<b>~</b>	SOC, N&BE
D.	Encourage new housing in and near downtown.			<b>~</b>				<b>~</b>			SOC, N&BE
10.	Protect livability and the health of Bonners Ferry residents by maintaining clean air, soils, and water quality by minimizing pollution, including light and noise pollution.		<b>~</b>						<b>~</b>		N&BE, H&S
A.	Cooperate with regulatory agencies, including but not limited to Idaho Department of Environmental Quality to identify and abate known environmental quality issues within the city.								<b>~</b>		H&S
В.	Maintain and update regulations, including zoning standards, to ensure allowed industrial and commercial uses are of appropriate intensity and located such that the quality of life of Bonners Ferry residents is not jeopardized.		<b>~</b>						<b>~</b>		N&BE, H&S
C.	Maintain development regulations to ensure lighting from new development does not	<b>~</b>		<b>~</b>							N&BE, H&S





GOAL	LS AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
	jeopardize the quality of life or health of Bonners Ferry residents.										
D.	Ensure development activities employ best management practices for stormwater management and treatment to protect groundwater quality and overall health and safety.								<b>~</b>		N&BE, H&S
11	. Maintain and improve the provision of high-quality, affordable, and efficient community services.						<b>~</b>				N&BE, H&S
A.	Maintain development standards, fees, and regulations that support and sustain related services and infrastructure without placing undue burden on existing property owners.						<b>~</b>				N&BE
В.	Maintain city services and infrastructure on-pace with growth.				<b>~</b>		<b>~</b>				
C.	Decisions regarding annexation should consider the fiscal impacts of the provision of services and align with capital facility planning including transportation facilities, parks, utilities, and emergency services.						<b>~</b>				N&BE, H&S
D.	Monitor the need for emergency service access, response, and facilities as new growth occurs.						<b>~</b>				H&S
12	. Provide and support parks and recreational opportunities for Bonners Ferry residents year-round and on-pace with growth.				<b>~</b>	<b>~</b>					SOC, N&BE, H&S
A.	Coordinate parks and recreation planning with multi-modal transportation planning, recognizing the community health benefits of features that support walking and biking.				<b>~</b>	<b>~</b>					N&BE, H&S





GOAL	S AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
В.	Develop strategies and partnerships to ensure the youth of Bonners Ferry have low-cost and readily accessible recreational opportunities year-round.				<b>~</b>	<b>~</b>	<b>~</b>				SOC, H&S
C.	Maintain City-owned, affordable recreational amenities and programming for residents, including the city-owned pool and golf course.				<b>~</b>	<b>~</b>	<b>~</b>				SOC, N&BE, H&S
13.	Grow and sustain a balanced, resilient economy for Bonners Ferry, providing community prosperity and fiscal health.		<b>~</b>			<b>~</b>		<b>~</b>	•		ECON, EDU
A.	Encourage land use patterns that provide opportunity and maintain a sufficient tax base for the provision of city services.							<b>~</b>			ECON
В.	Through ongoing collaboration with schools, employers, appropriate agencies, and the county, facilitate or provide more workforce training opportunities.						<b>~</b>	<b>~</b>			ECON, EDU
C.	Recognize the economic value of recreation to the city and region.					<b>~</b>		<b>~</b>			ECON, N&BE
D.	Support new and existing local businesses through clear, predictable, and appropriate regulations.		<b>~</b>					<b>~</b>			ECON, N&BE
E.	Continue support of legacy natural resource industries of the region including agriculture and timber.		<b>~</b>					<b>~</b>			ECON
F.	Maintain collaboration with the Boundary Economic Development Council in support of business retention and attraction efforts and to maintain a skilled workforce.						<b>~</b>	<b>~</b>			ECON, EDU
G.	Support existing or planned educational facilities from early childhood education through post-secondary by coordinating on master planning for the provision of city services and facilities.		<b>~</b>		<b>~</b>		<b>~</b>				ECON, EDU





GOAL	S AND POLICIES	COMMUNITY CHARACTER & DESIGN	LAND USE	HOUSING	TRANSPORTATION	RECREATION	PUBLIC SERVICES, FACILITIES & UTILITIES	ECONOMIC DEVELOPMENT	NATURAL RESOURCES & HAZARDOUS AREAS	SPECIAL AREAS OR SITES	SOCIAL DETERMINANTS OF HEALTH
Н.	Promote the arts, entertainment, and recreation sectors of Bonners Ferry.					<b>~</b>		<b>~</b>		<b>~</b>	SOC, ECON
14.	Maintain and enhance community safety and resiliency.						<b>~</b>		~		H&S
A.	Ensure new development will be supported by emergency services.						<b>~</b>				H&S
В.	Collaborate with Boundary County to identify, respond, and mitigate natural and manmade disasters and medical emergencies and to inform the public of impacts from potential disasters.						<b>~</b>		<b>~</b>		H&S
C.	In coordination with the County, identify strategies to reduce the risk of wildfire within the Wildland Urban Interface (WUI).		<b>~</b>				<b>~</b>		<b>~</b>		H&S
D.	Coordinate with relevant agencies and jurisdictions for Myrtle Creek Watershed protection and management.						<b>~</b>		<b>~</b>		H&S
E.	Continue to evaluate and update floodplain protection measures and emergency responses, including river dike stability, flood risks, flood damage prevention codes, and evacuation plans.		<b>~</b>				<b>~</b>		<b>~</b>		H&S
F.	Assure safe, durable buildings are developed through adoption and enforcement of life/safety codes to address natural and manmade risks such as fire, earthquake, wind, flooding, and slope stability.			<b>~</b>			<b>~</b>				N&BE, H&S
G.	Evaluate mudslide risks and develop alternate transportation routes and responses for unstable slopes that could affect the city's main transportation corridor in the event of slope failures.						<b>~</b>		<b>~</b>		N&BE, H&S





### 1.8 Private Property Rights

The City of Bonners Ferry supports and respects private property rights. As such, the policies and actions identified by this plan must follow due process in evaluation and adoption of any implementing regulations. Principally, implementing regulations must not create a "regulatory taking", which is a regulatory or administrative action resulting in deprivation of private property that is the subject of such action, whether such deprivation is total or partial, permanent, or temporary, in violation of the state or federal constitution (Idaho Code §67-8001). The Idaho attorney general provides a checklist<sup>2</sup> for evaluation which provides the following criteria:

- 1) Does the Regulation or Action Result in Either a Permanent or Temporary Physical Occupation of Private Property?
- 2) (a) Does the Regulation or Action Require a Property Owner to Either Dedicate a Portion of Property or to Grant an Easement?
  - (b) If Yes, is There a "Nexus and Rough Proportionality" Between the Property that the Government Demands and the Impacts of the Property Use Being Regulated?
- 3) Does the Regulation or Action Require the Owner to Expend Funds to Address Items That Lack a "Rough Proportionality" to the Social Costs of the Proposed Use of Property?
- 4) Does the Regulation Deprive the Owner of All Economically Viable Uses of the Property?
- 5) Does the Regulation Have a Significant Impact on the Landowner's Economic Interest?
- 6) Does the Regulation Deny a Fundamental Attribute of Ownership?

<sup>&</sup>lt;sup>2</sup> Idaho Regulatory Takings Act Guidelines: https://www.ag.idaho.gov/content/uploads/2018/04/RegulatoryTakings.pdf







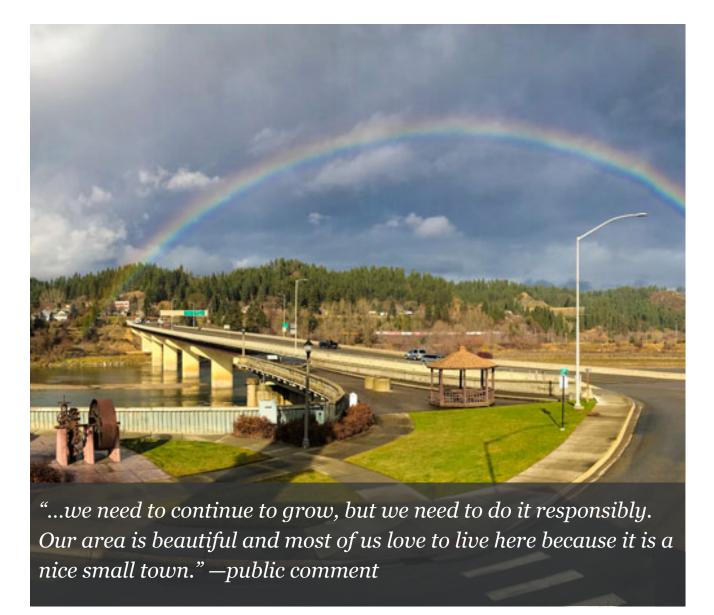


Photo Source: Lisa Ailport





# 2.1 Key Findings, Issues and Opportunities

These key findings, issues and opportunities emerged primarily through engagement efforts and represent a summary of running themes within this plan. Although not intended to be an exhaustive list of all components of this plan, they are, in essence, what "stood out" as most important to the community and have direct relationship to many of the plan's goals, policies, and actions.

## 2.1.1 Community Solidarity

Findings	Issues	Opportunities
Several comments by individuals at the farmers market, through orientation interviews, and the online survey indicated concerns about the rapid pace of growth and retaining the small town, friendly nature of Bonners Ferry. Community cohesion can play a key role in community health and is perceived as somewhat under threat.	Growth pressures can raise fears of losing community solidarity. If lost, this can have a direct impact on overall community health. Known as the "Roseto Effect," areas with cohesive community relationships can prolong life and reduce chronic illness, particularly with regards to heart disease <sup>3</sup> .	The city can take the lead, along with local businesses and organizations, to encourage citizen involvement, provide meaningful and authentic engagement, and by supporting local events to maintain community cohesion despite any growth that may occur. The city can also foster, through land use, transportation and community design decisions, opportunities that allow for and encourage places for residents to experience their community.

<sup>&</sup>lt;sup>3</sup> Egolf B, Lasker J, Wolf S, Potvin L. The Roseto effect: a 50-year comparison of mortality rates. Am J Public Health. 1992 Aug;82(8):1089-92. doi: 10.2105/ajph.82.8.1089. PMID: 1636828; PMCID: PMC1695733.





### 2.1.2 Housing

#### **Findings Opportunities Issues** Rising land costs and the lack of High housing costs relative to Through revisions of zoning housing options for a variety of wages earned can place limits and development standards, incomes in Bonners Ferry is a on economic development the city can take steps in key issue and is regarded as a efforts, may displace long-time allowing for more variety of barrier to economic residents, and force families to housing types while ensuring development and retaining key make financial choices that that they are not out of scale sector employees such as for could threaten their stability or character within existing education and health care. and health. Those with chronic neighborhoods. Smaller, housing instability are more Approximately one third of more affordable units may households in Bonners Ferry are likely to suffer poor physical better serve the city's senior considered cost burdened by and mental health, putting population and provide HUD standards and nearly 70% additional strain on existing additional opportunity for health care services<sup>4</sup>. of the housing stock in Bonners housing local workers. Ferry is exclusively single-family homes. Residents acknowledge that housing attainability and affordability is a critical issue to address but also desire to maintain the highly valued small-town charm and character of their neighborhoods and city.

<sup>&</sup>lt;sup>4</sup> "Housing And Health: An Overview Of The Literature, " Health Affairs Health Policy Brief, June 7, 2018. DOI: 10.1377/hpb20180313.396577





## 2.1.3 Open Space, Rural Character & Cost of Service

Findings	Issues	Opportunities
The surrounding beauty, open spaces, recreational opportunities, and rural character of the surrounding area is why many have chosen to live or return to Bonners Ferry. There is strong support among the community to protect these characteristics and maintain a fiscally sound city.	Growth pressures within the region could pose a threat to surrounding natural areas and working lands that can have negative impacts on a broad array of issues, including fiscal, economic, as well as overall quality of life and community health. If growth is not accommodated within the city, development may happen in surrounding areas that could put additional strain on service costs with less city tax base to support them. Working agricultural and forest lands may also be jeopardized and risks from wildfire within the Urban Wildland Interface increased <sup>5</sup> . Additionally, a growing body of research indicates that a lack of access to nature can have negative effects on childhood development. Should scenic and surrounding natural environments be reduced, physical and emotional health could be diminished over the long term <sup>6</sup> .	The city can work to allow and incentivize appropriately designed and scaled growth within existing city limits through policy and revisions to zoning and development standards while also ensuring any new growth may be supported by existing city services through appropriate standards and fee schedules. The city can also coordinate with landowners, various organizations, and Boundary County to identify common goals for the surrounding area and how best to implement them.

<sup>&</sup>lt;sup>5</sup> Planning for Wildfire in the Wildland-Urban Interface: A Resource Guide for Idaho Communities; Stephen R. Miller, Thomas Wuerzer, Jaap Vos, Eric Lindquist, Molly Mowery, Tyre Holfeltz, Brian Stephens & Alexander Grad (2016) <sup>6</sup> Louv, R. (2008). Last child in the woods: saving our children from nature -deficit disorder. Updated and expanded. Chapel Hill, N.C., Algonquin Books of Chapel Hill.





#### 2.1.4 Recreation

#### **Findings** Issues **Opportunities** Respondents to engagement The Kootenai River is central to Existing partnerships and efforts strongly weighted access the city's identity and emerging development to recreation as a priority within represents an unrealized opportunities adjacent to the and around the city. Amenities opportunity for public Kootenai River present a along the Kootenai River such as recreational opportunities. timely opportunity to pathways were a particular focus Community members collaborate on creating more point. More walking and biking demonstrated a strong desire trail related or other trails generally are strongly for river walks and more recreational amenities along supported as well as a desire for recreational walking trails its banks. Additional trail and an indoor recreation center for generally within or adjacent to pathway opportunities within all ages as an affordable the city. Many community or close to town may also be opportunity to recreate all year members also voiced concern realized as new development about the lack of recreational occurs, planning efforts long. opportunities for youth realized, and projects funded. particularly during winter Enhancing opportunities for months. Proximity to outdoor recreational may recreational amenities such as also create economic growth trails, parks and indoor through tourism and business recreation facilities corresponds attraction<sup>8</sup>. Additional to increased physical activity, partnerships may also be less stress, and less risk of explored to further youth obesity among youth and access to recreation yearadults<sup>7</sup>. round.

<sup>&</sup>lt;sup>8</sup> "How Outdoor Recreation Supports Rural Economic Development", Megan Lawson, Ph.D., (2019), https://headwaterseconomics.org/economic-development/trends-performance/outdoor-recreation/





<sup>&</sup>lt;sup>7</sup> "Role of Parks and Recreation on Health and Wellness", NRPA, https://www.nrpa.org/our-work/Three-Pillars/role-ofparks-and-recreation-on-health-and-wellness/

### 2.1.5 Transportation

#### **Findings**

Non-motorized transportation options and connected neighborhoods are seen as key areas for improvement in Bonners Ferry both for new development and within existing established neighborhoods. Vehicular congestion for left turns onto Hwy 95 was often cited by many as a frustration. The lack of connections within neighborhoods and the lack of safe crossing opportunities along the highway are seen to exacerbate this issue and inhibit non-motorized transportation.

#### **Issues**

The lack of comfortable, safe, and convenient connections between neighborhoods, to schools, parks, across Hwy 95 and to commercial areas may inhibit the desire to walk or bike. Residents may therefore exclusively use auto travel even for short trips that may exacerbate congestion along Hwy 95 at peak times. For those who cannot drive, such as children or some seniors, options are more limited. The built environment can have a profound effect on travel mode choice or viability which in turn, can have long term health impacts. Those who live in walkable communities where there are short distances and safe, comfortable routes to key destinations such as stores, parks, or trails, tend to walk more. Walking regularly is also well documented to reduce risks of diabetes and obesity,9 which have both seen an upward trend in Boundary County<sup>10</sup>.

### **Opportunities**

The city should continue collaborating with ITD on ensuring improvements along Hwy 95 consider all modes of travel, particularly with respect to safe and convenient crossings, as well as aesthetic treatments along ITD right-of-way. Investment by Urban Renewal for furthering improved pedestrian use and street connections, generally also represent an opportunity as reflected in existing renewal plans. The city can also work to ensure land uses and development design further goals around travel for nondrivers. Finally, the city may also explore various funding to ensure more vulnerable populations such as children and seniors are able to walk or bike to key destinations.

<sup>&</sup>lt;sup>10</sup> Panhandle Health District (2018). Community Health Needs Assessment.





<sup>&</sup>lt;sup>9</sup> Jackson R. & Sinclair S. (2012). Designing healthy communities (1st ed.). Jossey-Bass.

### 2.1.6 Downtown Revitalization

Findings	Issues	Opportunities
A constant theme throughout engagement efforts revolved around the downtown. Frustration about vacancies and unkept buildings were hot topics for many who participated. Generally, respondents would like more activity and reasons to be in the historic downtown, with the majority supporting the further promotion of downtown arts, entertainment, and events.	Despite the tremendous potential of Downtown Bonners Ferry to be a regional destination for shopping, dining, entertainment, and events, many vacancies exist, and several buildings need upgrades.	The city and its partners can incentive private investment downtown in variety of ways, including though exploring direct incentive programs for building upgrades, investment in the public realm, and through allowance of housing infill within or close to downtown in support of existing and new businesses. Local event promotion, the arts, recreational offerings, and historic preservation are additional efforts that, through time, may make downtown a primary destination for residents and visitors alike.





# 2.1.7 Economic Development & Education

Findings	Issues	Opportunities
Education is perceived as an essential need for the community of Bonners Ferry and in particular, workforce training. 70% agreed or strongly agreed that more workforce training should be provided. Survey comments regarded economic development as an important priority generally and correlated with issues identified around both housing and education. Strong support was also indicated for existing small businesses within the city.	A strong local and diverse economy is essential for the overall wellbeing of a community. A skilled workforce is critical for retaining and attracting businesses that may also lead to improved incomes where families are enabled to make healthier choices for their families, improve living conditions and afford health care <sup>11</sup> . Currently, however, there are very few post secondary or workforce training offerings within the city of Bonners Ferry and medium income is considerably lower within the city relative to the County.	The city and various partners, including schools, and the Boundary Economic Development Council may coordinate on ways to improve workforce educational offerings along with small business innovation and support. The city may also provide opportunities through land use and zoning to support existing small businesses and provide opportunity for new business while also ensuring use intensity does not diminish quality of life—a key economic development strategy.

<sup>&</sup>lt;sup>11</sup> Building a Healthy Idaho: Improving the Conditions in Which Idahoans Are Born, Grow, Live, Work, & Age (2020).





# 2.2 Social & Community Context

A community's future competitiveness is dependent on its people's relationship with each other and their community. This section provides a brief history of Bonners Ferry, provides population projections, and outlines previous community planning efforts.



Photo Source: Aaron Qualls

# **Opportunities:**

- Citizen Involvement
- Local Event Support

- Historic Preservation
- Community Gathering Spaces





### 2.2.1 History of Bonners Ferry

Prior to the arrival of western prospectors seeking gold in the mid 1800's, bands of the Ktunaxa (or Kootenai) Nation occupied territories along the Kootenai River in parts of Montana, Idaho, and British Columbia. The Kootenai River is an important resource for the tribe, which now owns approximately 2,500 acres of reservation land in the county. Tribal land ownership essentially began following the "War of 1974" when tribal representatives successfully gained recognition and the additional services needed to serve members suffering from poor health outcomes were provided. 12

The "Ferry" from which the city gets its name, was first created in 1864 by Edward Bonner. The ferry provided access across the Kootenai River to gold discoveries in the East Kootenays of British Columbia. The community of Bonners Ferry began to flourish as a supply hub for mining and timber in the 1800s as the "Midge" steamer began service for passengers and freight between Bonners Ferry and British Columbia in 1883. The Great Northern Railroad was built in 1892 and the Spokane International and Kootenai Valley Railroad lines soon followed. The first bridge across the Kootenai at Bonners Ferry was built in 1905 (now Highway 95), followed by the Spokane International Rail Bridge in 1906.13



Original Ferry in Bonners Ferry Photo Source: Boundary County Historic Society

Bonners Ferry was formally established in 1893 and continued to grow, supported primarily by timber and agriculture, which remain important economic sectors today. Bonners Ferry's downtown, originally built on stilts because of flooding before the Libby Dam was constructed in the early 1970s, contains a mix of historic buildings adjacent to Highway 95 and the river. Two of the 5 known properties listed on the National Register of Historic Places are downtown. Across Highway 95 from Downtown Bonners Ferry is The Kootenai River Inn Casino and Spa. It was opened by the Tribe in 1986.

Today, Bonners Ferry has also drawn many new residents seeking a better quality of life. Like other amenity-rich communities, the arrival of new residents has placed significant strains on the housing market, affecting all aspects of life for residents and businesses of the city.

<sup>&</sup>lt;sup>13</sup> Bob Gunter (2022), https://www.sandpoint.com/community/bonners-ferry.php





<sup>&</sup>lt;sup>12</sup> Indian County Today (2018), https://indiancountrytoday.com/archive/10-things-you-should-know-about-the-kootenaitribe-of-idaho / Northwest Portland Area Indian Health Board (2022), https://www.npaihb.org/member-tribes/kootenaitribe/#:~:text=The%20Kootenai%20Reservation%20was%20first,on%20a%202%2C695%20acre%20reservation.

### 2.2.2 Population

According to census data, Boundary County experienced an average annual growth of 1.0% between 2010 and 2020. Idaho Dept of Labor (IDOL) forecasts an annual 1.1% regional growth across Northern Idaho. Applied to Boundary County, this growth rate equates to a projected population of 15,190 in the County by 2042.

#### **Household Size**

Ninety-two percent of Bonners Ferry's housing units are occupied by the city's 2,520 people. This creates an average household size of 2.32 people, which is slightly less than the Boundary County average of 2.53 people per household. This relatively small household size indicates, as confirmed through public engagement efforts, that the city has drawn many older residents and retirees.

#### **Historical Census Data**

Based solely on historical census data, Bonners Ferry has not kept pace with growth rates at the County level. Census data shows an average annual growth of 0.3% between 2010 and 2020 decreasing slightly in size by 23 people between the 2010 and 2020 Census. The data also shows an unexplained spike in 2013. Per the Census Bureau, the data for that year is based off a sample from the American Community Survey (ACS), so there is a degree of uncertainty.

### **Population Projections**

In projecting a high, medium, and low forecast through 2042, other dynamics have been considered. Potential development discussions suggest another 300-400 units may soon be planned within the city. Regional and national migration trends to rural areas accelerated following the COVID-19 pandemic, along with the proliferation of broadband internet in the County. These factors have made remote work viable for many. Just in 2021 alone, the median selling price of homes in Boundary County increased from \$342,000 in 2020 to over \$400,000 in  $2021/22^{14}$ , indicating high demand in the region.

Considering historical and emerging trends, a 0.6% annual growth is the low population projection, a 1.1% annual growth is the medium projection, and a 1.4% annual growth rate is the high projection. The low projection averages the historical county growth rate with the city's historical growth rate. The medium projection assumes the city will grow at the same historical rate of the County. Finally, the high projection relies exclusively on pending development which, if realized, would yield approximately 350 new units when multiplied by the 2.32 average household size of Bonners Ferry.

<sup>&</sup>lt;sup>14</sup> Dealing with growth in Bonner, Boundary Counties. Raphael Barta (2021).





Table 3: Low, Medium, High Projections

	2020	2042 Low (City/County Av.)	2042 Med (County Rate)	2042 High (350 New Units)
Population	2520	2895	3110	3332
Population Change	-	375	590	812
Percent Growth from 2020	-	14.9%	23.4%	32.2%
Annual Growth Rate	-	0.6%	1.1%	1.4%

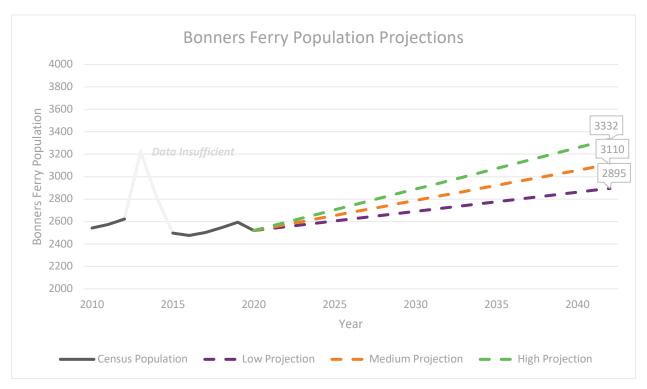


Figure 3 - Low, Medium and High Population Projections

These low, medium, and high population projections for Bonners Ferry indicate the potential range of additional population the City may expect by 2042. The low projection would add about 375 residents (14.9% total growth), the medium projection would add 590 residents (23.4% total growth), and the high projection would add 812 residents (32.2% total growth) to the 2020 Census numbers. This indicates Bonners Ferry may expect a population of between 2,895 and 3,332 by 2042. The unexplained population spike in 2013 is assumed to be an error in the census data received.





### 2.2.3 Age & Gender

Bonners Ferry has a slightly higher percentage of male residents than female residents. The 2019 ACS estimates show the age categories with the highest populations in Bonners Ferry: 45-54 years (15.4%), 65-74 years (14.9%), 25-34 years (11.8%). There is also a high number of people under 5 years of age (9.1%). The median age in Bonners Ferry is 44.8, slightly older than Boundary County's median age of 43.5. About one-fifth (21%) of the population is under 18 and another one-fifth (20.3%) is age 65 or older.

Table 4: Gender

<u>Gender</u>	<u>Estimate</u>	<u>Percent</u>
Male	1343	51.8
Female	1251	48.2

Table 5: Age Group

Age	Estimate	Percent
Under 5 years	236	9.1
5 to 9 years	103	4
10 to 14 years	140	5.4
15 to 19 years	146	5.6
20 to 24 years	134	5.2
25 to 34 years	306	11.8
35 to 44 years	234	9
45 to 54 years	399	15.4
55 to 59 years	179	6.9
60 to 64 years	190	7.3
65 to 74 years	386	14.9
75 to 84 years	95	3.7
85 years and over	46	1.8

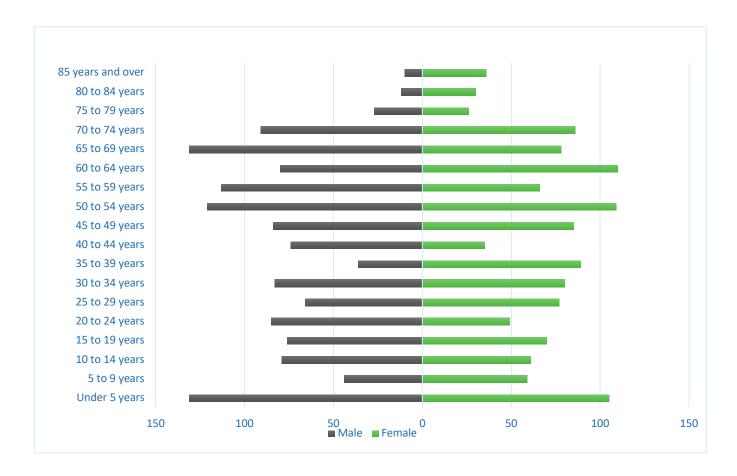


Figure 4: Population Pyramid

The population pyramid in Figure 4 shows how age categories broken down by gender.





### 2.2.4 Race & Ethnicity

More than 90% of the Bonners Ferry population is White. About 6% are two or more races. Fewer than 1% of the population are Black or African American, Asian, or Native Hawaiian or Other Pacific Islander. About 1% are American Indian and Alaskan Native and about 1.5% are some other race. Approximately 5% of the population is Hispanic or Latino.

Table 6: Race

• Race	Population       Percenta	ge
White alone	• 2280 • 90.5%	
Black or African American alone	• 10 • 0.4%	
<ul> <li>American Indian and Alaska Native alone</li> </ul>	• 26	
Asian alone	• 9 • 0.4%	
<ul> <li>Native Hawaiian and Other Pacific Islander alone</li> </ul>	• 3	
Some Other Race alone	• 37 • 1.5%	
Population of two or more races	• 155 • 6.2%	
• Total	• 2,520 • 100.0%	

Table 7: Ethnicity

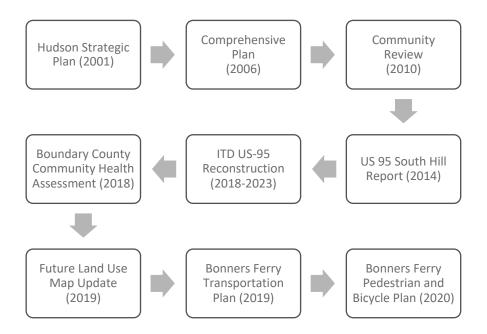
Ethnicity	Population	Percentage
Hispanic or Latino	125	5%
Not Hispanic or Latino:	2395	95%





### 2.2.5 Past Planning Efforts

This plan updates the existing 2006 Comprehensive Plan, folding in elements of and references to more recent planning efforts. Below is a general timeline of past planning efforts:



The Idaho Transportation Department (ITD) has initiated several highway-related improvements from the southern commercial areas along Highway 95 to the downtown core, which also includes bike and pedestrian facilities. The city made recent progress addressing multimodal connectivity through its 2020 Bike and Pedestrian plan and its 2019 Transportation Plan, following the US 95 South Hill Report. These documents are considered in the context of future land uses, along with the impacts on the health and well-being of Bonners Ferry residents.





# 2.3 Economic Stability

A dynamic community economy provides a place for residents to earn good wages, remain employed, and meet basic needs. This section contains basic economic information about supporting industries, inflow and outflow of employees, and income ranges.



# **Opportunities:**

- Workforce Training
- Downtown Collaboration & Investment
- Fostering Innovation
- Housing Choice

- Small Business Support
- Working Lands Protection
- Outdoor Recreation



### 2.3.1 Downtown Bonners Ferry

The heart of Bonners Ferry is its traditional downtown, located on the south side of the Kootenai River and across Highway 95 from the Kootenai River Inn and Casino. The city has made recent progress in preserving the traditional and walkable fabric of the built environment downtown by deregulating off-street parking and providing an underpass from the casino. The city recently added "parklets" downtown, where local shops or restaurants may provide additional seating in business adjacent on-street parking spaces.

Still, vacancies and blight remain in the downtown area which were cited by many through engagement efforts as a planning priority for Bonners Ferry. Engagement efforts for this plan update showed very strong support for revitalization efforts downtown and for small local businesses broadly within the city. When asked if the city and downtown partners should work together to better promote arts entertainment and community events downtown, 42% agreed and 29% strongly agreed. Most respondents also stated that they would visit downtown more if there was more investment made into existing buildings. Several goals, policies (see Part 1) and actions (see Part 3) in this plan are aimed to protect the historic



The recent allowance of "parklets" in downtown is an innovative example of how the city may support downtown businesses. Photo Source: Aaron Qualls

character of downtown Bonners Ferry and to enhance economic vibrancy and investment downtown.

### 2.3.2 Jobs and Industry

Bonners Ferry-based businesses and industries provide approximately 1,700 total jobs per 2019 Census estimates. Although Bonners Ferry has about one-fifth of the population of the County, the city offers space for over half of the jobs in the County (approximately 3,323 jobs)<sup>15</sup>. Bonners Ferry is therefore essential to the countywide economy.

The largest industries in Bonners Ferry include the following:

- Health Care and Social Assistance (23%)
- Retail Trade (18%)
- Accommodation and Food Service (15%)
- Public Administration (13%)
- Educational Services (8.2%)

<sup>15</sup> https://onthemap.ces.census.gov/





All other industries account for fewer than 5% of the total jobs in Bonners Ferry. Countywide, the same top five industries are significant. Other industries that stand out as top employers include Manufacturing (13%), Agriculture, Forestry, Fishing and Hunting (9%), and Construction (8%).

#### 2.3.3 Income

The median household income in Bonners Ferry per 2019 American Community Survey (ACS) estimates was \$32,000. This median income is significantly lower than Boundary County's median household income of \$43,423. The relatively low Area Median Income (AMI) of households within Bonners Ferry is likely, to a degree, affected by a lower-than-average household size—indicative of a retirement community with single person households. From 2019 Census data sources, household income is distributed as follows:

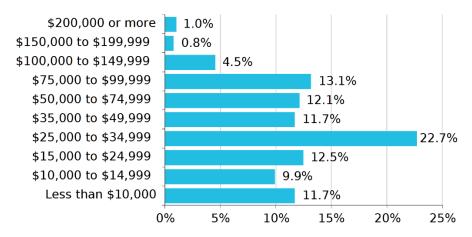


Figure 5 - Household Income Distribution of Bonners Ferry (2019)

### 2.3.4 Inflow/Outflow of Employees

Bonners Ferry sees a net gain of about 172 people (708 IN minus 536 OUT) commuting into the city limits daily for work. The available data indicates that 150 people that work in Bonners Ferry also live in the city limits. 82% of the jobs in the city are held by non-residents. The data also indicates how vital the city is to the economy of the surrounding region. It is important to note that this data can be somewhat skewed by larger employers with a corporate address outside of the area. The overall trend, however, may be indicative that most who work in the city do not reside within the city, either by choice or necessity.

#### 2.3.5 Broadband Availability

Despite its remote geography, Bonners Ferry has many options for broadband connectivity (over 25 Mbps connection speeds) that enables video conferencing and video streaming<sup>16</sup>. Although very high speeds do not compare to some other areas of the State, remote work in the city has become viable. High speed connectivity will likely continue to draw more residents who are able and willing to work remotely.

<sup>&</sup>lt;sup>16</sup> Broadband Now (https://broadbandnow.com/Idaho/Bonners-Ferry?zip=83805)





### 2.3.6 Agriculture



Protecting agricultural lands within the region maintains rural character but also provides for long term viability for a significant sector of the regional economy. Photo Source: Idaho Tourism

Agriculture is a significant contributor to the economy in the surrounding area of Bonners Ferry and the region. Agriculture, Forestry, Fishing and Hunting account for 8.5% of the jobs within the County. The production of canola, wheat, and barley account for over half of the agricultural output in the region. Livestock production accounts for a smaller percentage but remains significant. To protect rural character and agricultural lands with the greater area, this plan envisions that new growth be accommodated to a greater extent within existing city limits, as opposed to outlying areas.





### 2.4 Education:

High-quality education from early childhood through postsecondary is essential to access jobs. Post-secondary education, including universities, colleges, trade, and vocational schools are becoming increasingly important.



Photo Source: Boundary County School District 101

# **Opportunities:**

- Workforce Training
- **Broadband Availability**
- School Facility Master Planning





#### 2.4.1 Educational Attainment

Based on the most recent American Community Survey Data available, the educational attainment of Bonners Ferry closely resembles that of the County. About 40% of City residents have graduated high school and pursued no further education. Approximately one-fourth of the population of Bonners Ferry holds a higher-education degree, and another quarter has acquired some college education without obtaining a degree. Approximately 8% of the population has not graduated from high school.

**Bonners Ferry Bonners Ferry Boundary County Estimate** Percent Percent Population 25 years and over 1835 100% 100% Less than 9th grade 24 1.3% 3.5% 9th to 12th grade, no diploma 118 6.4% 4.7% High school graduate (GED) 738 40.2% 42.7% Some college, no degree 489 26.6% 22.5% 6.3% Associate's degree 115 6.8% Bachelor's degree 216 11.8% 13.3% 7.4% **Graduate or professional degree** 135 6.5%

Table 8: Educational Attainment

#### 2.4.2 Schools

Boundary County School District serves Boundary County with three school locations in the City of Bonners Ferry:

- Valley View Elementary
- Bonners Ferry Middle School
- Bonners Ferry High School

There are two additional elementary schools within the district, but outside of the city. The two schools are Naples Elementary and Mount Hall Elementary. There were 1,302 students enrolled in the district in 2021, down slightly from 1,397 students in 2020 and 1,370 students in 2019. Adult education is offered at Bonners Ferry High School through North Idaho College (NIC). NIC also offers some postsecondary education courses approximately 30 miles to the south in Sandpoint, ID.

The graduation rate for the Boundary County School district in 2020 was 85.6%, up from 74.1% in 2019 and 78% in 2018. The district's per pupil expenditures in 2020 was \$9,403. This was higher than the statewide average of \$8,361.

Aging school facilities and lack of funding for structural and other needed improvements are a concern. Valley View Elementary is identified by the district as at risk of catastrophic failure. Should students need to be relocated to other areas or schools while funding is identified and improvements made,





transportation modes and routes during peak hours may be significantly affected, along with current student service offerings. Broadband connectivity for many students in the district, primarily those who live outside of the city, is limited.

The overall percentage of residents in Bonners Ferry with a Bachelor's degree or higher is 19.2%. Although not necessarily atypical for a remote rural area, it is significantly lower than the State of Idaho overall estimate of 28.7%.

Engagement efforts for this plan update indicated very strong support for more workforce training opportunities. When asked if the city, along with schools, employers, appropriate agencies, and the county, should work together to help facilitate or provide more workforce training opportunities, 27% strongly agreed and 43% agreed.





### 2.5 Neighborhood and Built Environment

Safe, obtainable housing for a variety of tenures and incomes, as well as neighborhoods that promote physical activity and access to daily needs can, over the long term, contribute to positive community health outcomes. Community character, municipal budgets, transportation, and economic development are all impacted by how and where a community builds to accommodate growth. This section contains existing land uses & zoning, housing characteristics, a value per acre analysis, and an overview of transportation and utilities.



Photo Source: Ian Poellet

# **Opportunities:**

- A Variety of Housing Types
- Protection of Neighborhood Character
- Recreation Access

- A Walkable and Bikeable Community
- Fiscally Sound and Serviceable **Development**





### 2.5.1 Existing Land Uses and Zoning

Neighborhoods and districts of Bonners Ferry are somewhat defined by unique natural features, such as the Kootenai River and the variations of topography within the city. The downtown and older neighborhoods such as "South Hill" (often characterized as "Presidential Streets") are more typical of pre-World War II development patterns where a more traditional "grid" street pattern exists with smaller blocks, smaller lots, and more moderate densities.

Newer areas to the north and south tend to exhibit a more contemporary development pattern. The pattern is more auto oriented in nature, with larger blocks, cul-de-sac development, and lower density. Based on orientation interviews conducted, infrastructure investments and highway improvements to the north and south of city limits are seen as a potential threat to business viability within the city and in particular, the downtown.

The City of Bonners Ferry currently has the following seven zoning districts that this plan envisions changes to per the goals, policies, and implementation section of this plan:

- Residential AA District
- Residential A District
- Residential B District
- Commercial District
- Industrial District
- Medical District
- Downtown District

Broadly within the city, existing residential zoning accounts for 58.8% (859 acres), industrial areas account for 21.6% (316 acres) and commercial areas encompass 19.6% (286 acres). Height within all current zones is limited to 35 feet, and the existing lot size minimums within residential zones of 5000 square feet are consistent with the existing development pattern of the older neighborhoods.

Multifamily (3 units or more) is currently allowed only within the Commercial and Downtown districts. Duplexes are currently allowed in all but the Residential AA and Industrial districts. Recently, Accessory Dwelling Units (ADUs) have been permitted in all zones except Industrial. Certain lower impact, non-residential uses may be allowed in various residential zones only by issuance of a Special Use Permit or within an approved planned unit development. Such uses include barber shops, offices, churches, schools, medical clinics, and pet care.

The revised future land use map (See Part 3 - Implementation), in correlation with the goals and policies of this plan (see Part 1) envisions more variety of housing types within residential areas, less intense industrial uses, and other areas of neighborhood compatible mixed uses.





### 2.5.2 Existing Building Footprints

The map shown in Figure 6 shows existing building footprints within existing city limits. As shown, the largest undeveloped areas within the city with present or nearby services include locations in north Bonners Ferry (currently zoned Residential B), the former mill site to the west of downtown (currently zoned Industrial but envisioned in this plan as master planned mixed use - see Part 3), and the fairgrounds. The map also highlights how development patterns have changed over time in Bonners Ferry. The downtown and older neighborhoods are characterized by shorter blocks, moderate densities, and a traditional grid street pattern as compared to newer areas of town that are more spread out with fewer existing street connections.

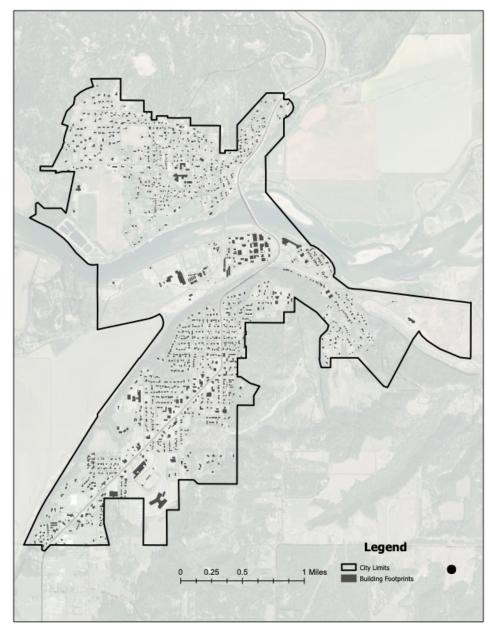


Figure 6 - Existing Buildings in City Limits





### 2.5.3 Assessed Value Per Acre Analysis

Generally, within rural communities of Idaho where most sales tax revenue is allocated by the State based on population, property taxes are often the greatest source of revenue for maintaining infrastructure and services. Property taxes fund streets, parks and recreation, schools, emergency services and utilities. Efficiency in land consumption is therefore an important consideration for the future land use envisioned in Part 3. Although tax revenue in absolute numbers may vary, the assessed value per acre analysis below (*Figure 7*) indicates where value is generated most as compared to the amount of land used. Somewhat analogous to miles per gallon for vehicles, the examination helps to indicate how certain development patterns are supported (or not) by property tax revenue.

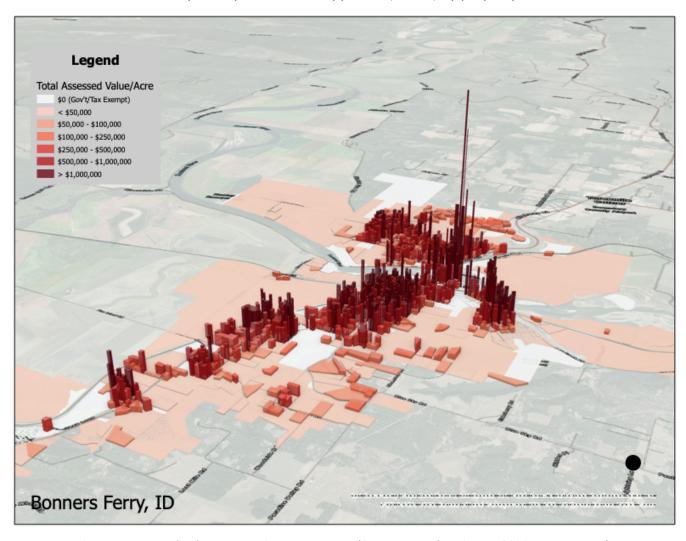


Figure 7 - Assessed Value per Acre in Bonners Ferry (Source: Boundary County 2020 Assessor Data)

The analysis indicates the downtown and the older neighborhoods of Bonners Ferry (characterized by smaller lots and shorter blocks) produce the most taxable value per acre than newer areas to the north and south.





### 2.5.4 Housing

According to 2019 5-year estimates from the census, there are approximately 1,283 total units in Bonners Ferry, with 70% of them that are a single unit (single family). A total of 23% of units are multi-unit (2-or more), and 8% of the housing stock is comprised of mobile homes.

Survey responses indicated moderate support for further allowance of smaller scale, medium density housing types within the city which may include accessory dwelling units, small apartment buildings, or cottage-style developments, as examples. Commonly referred to "Missing Middle Housing," smaller units that are appropriately designed and integrated within existing and new neighborhoods may help bridge the affordability gap identified by community data and public outreach efforts.

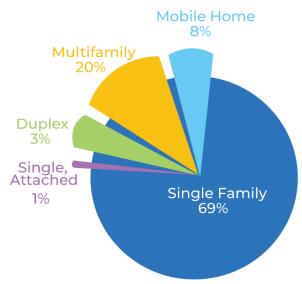


Figure 8 – Existing Housing by Type within City Limits



Figure 9 - Missing Middle Housing Conceptual Rendering, Source: Opticos Design, Inc.





### **Tenure**

Excluding a vacancy rate within the city of approximately 9%, out of those occupied units, 39% are rentals and 61% are occupied by the owner. Boundary County has a much lower portion of rental units, only making up 23% of all County housing units.

Table 9: Housing Occupancy

	Bonners Ferry #	Bonners Ferry %	Boundary County %
Owner-occupied	716	61.1%	76.7%
Renter-occupied	456	38.9%	23.3%

## **Affordability**

According to 2019 ACS estimates, the median rent in Bonners Ferry was \$477 per month, and \$613 per month for Boundary County. It should be noted, however, that based on community member interviews and a review of rentals currently available in the area, prices for homes and rentals have continued to surge in the past year. Availability of both homes and rentals is low at the time of this report. The US Department of Housing and Urban Development (HUD) defines affordable housing as "housing on which the occupant is paying no more than 30 percent of gross income for housing costs, including utilities."

In Bonners Ferry, nearly one-third (30.5%) of rental households spend more than 30% of their household income on rent. Almost half (48.5%) of owner-occupied households with mortgages spend more 30% of their household income on housing costs<sup>17</sup>, and even 15% of owner-occupied households without mortgages spend more than 30% of their household income on housing costs.

In all, this means about 31% of all households in Bonners Ferry are not considered affordable by HUD standards.

Table 10: Housing Affordability

Occupied Housing Unit Type	Bonners Ferry #	>30% of HH Income on Housing Costs
Owner w/ Mortgage	410	199
Owner w/out Mortgage	306	45

<sup>&</sup>lt;sup>17</sup> Housing costs may include rent, mortgage, insurance, utilities, etc. Transportation costs are typically not included but may also contribute to overall affordability.





Paying Rent	401	121
No Rent Paid	55	No data
Total Households	1172	365

Despite a significant portion of households in Bonners Ferry that are not considered affordable, according to the 2018 Community Health Assessment from Panhandle Health, Boundary County has the lowest rate for North Idaho for HUD-assisted housing units per 10,000 at 42.5<sup>18</sup>. The number of Low-Income Housing Tax Credit (LIHTC) housing units within the county, as of 2014, is 32<sup>19</sup>. For comparison, neighboring Bonner County to the south has a total of 382 LIHTC units. Also, according to the 2017 health assessment, Boundary County had the highest cost of living in all categories (shelter, transportation, food, health care and utilities) than other counties in North Idaho.

### 2.5.5 Transportation

Within city limits, several transportation modal types exist, including public transit, rail, pedestrian and bicycle facilities, and van pools. Additionally, Boundary County Airport is located 2 miles north of the city center. Regional truck and heavy vehicle traffic is generated primarily along Hwy 95 by private enterprise and the school district.

Bonners Ferry has recently adopted plans for improving multi-modal connections throughout the city. In partnership with the Idaho Transportation Department (ITD), many improvements have been implemented as part of the multi-year Hwy 95 Reconstruction Project.

41 42

Figure 10 - High Priority Crossing Opportunity on Hwy95/2 identified in the 2020 Bonners Ferry Pedestrian and Bicycle Plan

Orientation interviews and survey feedback indicate a growing congestion concern from various side streets

along Hwy 95 due to vehicular left-turn movements. Certain projects recommended in the 2019 Bonners Ferry Transportation plan are intended to provide more local connections within neighborhoods, which may significantly reduce the number of local trips currently taken on Hwy 95.

<sup>&</sup>lt;sup>19</sup> Created by the Tax Reform Act of 1986, the LIHTC program gives State and local LIHTC-allocating agencies the equivalent of approximately \$8 billion in annual budget authority to issue tax credits for the acquisition, rehabilitation, or new construction of rental housing targeted to lower-income households. Source: <a href="https://www.huduser.gov">https://www.huduser.gov</a> / 2018 Community Health Assessment, Panhandle Health District.





<sup>&</sup>lt;sup>18</sup> HUD offers help to apartment owners by offering reduced rent to low-income tenants, elderly, and persons with disabilities. Source: 2018 Community Health Assessment, Panhandle Health District.

### **Public Transit**

The Selkirks-Pend Oreille Transit (SPOT) bus service operates through a joint powers agreement serving the cities of Dover, Sandpoint, Kootenai, Ponderay, and Bonners Ferry. SPOT represents the first public transit system to serve the City of Bonners Ferry, providing access to health care services, shopping, recreation, and other basic needs.

### Rail

Union Pacific Railroad (UPRR) and Burlington Northern Santa Fe (BNSF) are the two rail lines operating within the City of Bonners Ferry, which are used exclusively for the movement of goods. There is no passenger service or stations within or near the city. The closest passenger rail availability is 30 miles away within the City of Sandpoint. According to the 2019 Bonners Ferry Transportation Plan, the two at-grade crossings within the City (at Riverside Street and at Plaza Street) have been recommended for improvements and are likely grant eligible. Community feedback indicated that the city may consider determining the feasibility of implementing "quiet zones," which are upgraded rail crossings that do not require trains to sound their horns.

### **Boundary County Airport**

Although located outside of city limits and the area of city impact, the Boundary County Airport has seen persistent growth. Currently, commercial service is not provided but the airport does provide hangars for corporate aircraft and a variety of aviation-related activities.

#### 2.5.6 Utilities

### **Electricity**

The City of Bonners Ferry Electric Department is a municipal electric utility governed by the Bonners Ferry City Council and owned by the city since the 1920s. The city serves just over 2,400 customers, and sells around 64,000-megawatt hours per year, with an annual budget of just under \$5 million per year. The electric department has four linemen, two power plant operators, and an electrician.

The city owns and operates the Moyie Hydroelectric project northeast of the city, which generates approximately 1/3 of its customers' electricity requirements. The remainder of the power is purchased from Bonneville Power Administration (BPA). The power system owned by the city also consists of overhead transmission lines and a distribution system consisting of overhead and underground power lines. There are no National Interest Electric Transmission Corridors within the County.

#### Water and Sewer

The City's primary source of drinking water is from Myrtle Creek. The Kootenai River is used as a backup source, and the city has recently constructed a new well that can be used to supplement the system when needed. The city is interconnected with Cabinet Mountains Water District as an emergency back-up source.

The water treatment plant utilizes two clarifiers and two rapid sand filers to treat the surface water from Myrtle Creek and the Kootenai River. The City's treated water storage consists of six water tanks that store a combined volume of approximately 1.7 million gallons.





The City's wastewater is treated in a four-cell lagoon system on the north side of the Kootenai River. A total of eight pump stations deliver wastewater to the lagoon system from the city service area.

### 2.5.7 Parks, Trails, and Recreational Facilities

Within City limits, the streets department manages all city owned park facilities, including Memorial Park, the Georgia Mae Plaza, the City Swimming Pool, and the Visitor Center. In partnership with 9B Trails and Boundary County Parks and Recreation, a grant was received to provide additional ADA-approved walking and biking trails at Riverside County Park, which is currently undeveloped and located on the North Side of the bridge. Public engagement efforts indicated a very strong preference for additional trails and other amenities along the Kootenai River within city limits and other areas along the Kootenai nearby.

Bonners Ferry is located along the International Selkirk Loop, a 280-mile-long scenic highway in the U.S. The loop connects Idaho, Washington, and the Canadian province of British Columbia.



Photo Source: Idaho Tourism

Outside of the City, many recreational opportunities exist.

hiking and wildlife viewing. Located just west of the city is the Kootenai Wildlife Refuge, which is a popular destination for residents and visitors. Local non-profit 9B Trails has been developing various public non-motorized trails within the County. The City of Bonners Ferry owns and manages the 9-hole Mirror Lake Golf Course located about 1 mile south of the city limits.



## 2.6 Community Health and Safety

This section provides an overview health and safety services within Bonners Ferry, including emergency services, health care facilities, hazardous areas, and environmental characteristics.



Photo Source: Stampede Lake Studio

## **Opportunities:**

- Planning for Wildfire
- Access to Healthcare
- Community Safety and Resiliency
- Watershed Protection
- Maintaining clean air, soils, and water quality

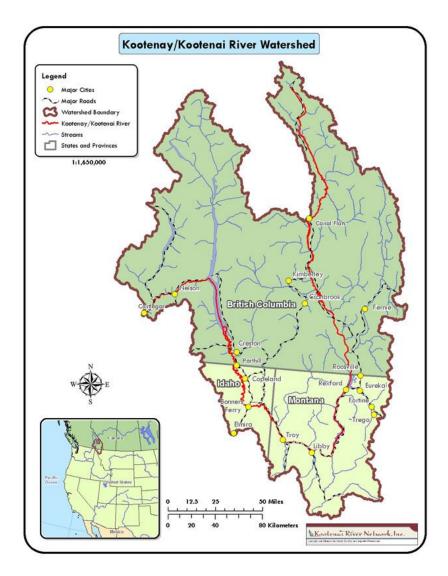




### 2.6.1 Natural Resources

## Kootanay/Kootenai River Watershed

Bonners Ferry is located within the Kootanay/Kootenai River Watershed. The watershed encompasses approximately 18,000 square miles and includes areas of British Columbia and Montana. The Kootenai River originates in British Columbia north of the Kootenay National Park and flows 485 miles through Montana and Idaho. The watershed plays a crucial economic role to Bonners Ferry and the broader region including forest products, hydroelectric energy production, and agriculture<sup>20</sup>.



<sup>&</sup>lt;sup>20</sup> Source: https://kootenairivernetwork.org/





### 2.6.2 Hazardous Areas

The 2016 All hazards Mitigation Plan for Boundary County identifies the following hazards that may pose the greatest threat to people and structures:

- 1) Major Fire Wildland and/or Urban
- 2) Landslides and Erosion
- 3) Severe Winter Storm
- 4) Flooding
- 5) Earthquakes

Also acknowledged below is the transportation of hazardous materials through the city and any known waste remediation sites, according to the Idaho Department of Environmental Quality (IDEQ).

Boundary County has begun the process to update the 2016 plan, which formally kicked off in December of 2021.

### Fire

Wildfires have increased regionally within North Idaho and are often started from human activities. From 2010-2020, there have been 5 wildfire incidents in Boundary County according to the Idaho Fish and Wildlife Information System Idaho Fire Map (Figure 11). More recently in 2022, and as this plan was in development, the Kootenai River Complex Fire encompassed approximately 25,402 acres. The wildland-urban interface (WUI - Figure 12) is the area where human development borders or intermingles with forestland or other wildlands.

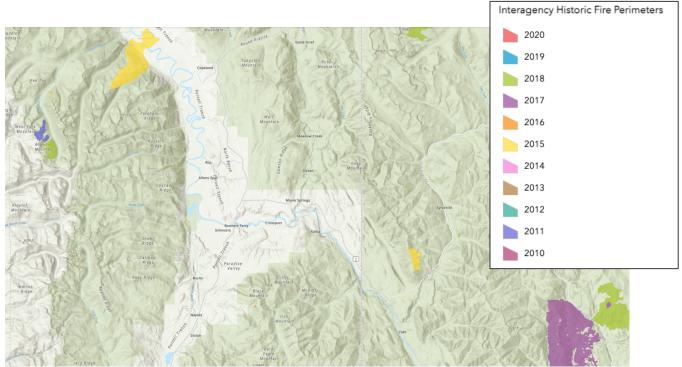


Figure 11 - Historic Fire Perimeters 2010-2020





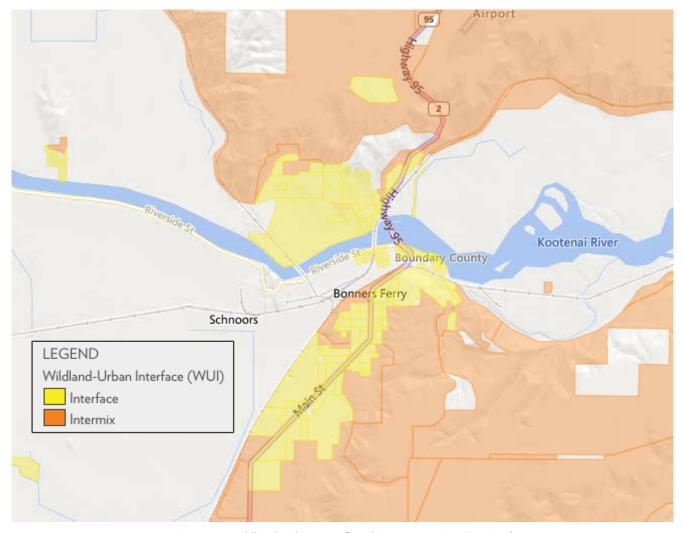


Figure 12 - Wildland-Urban Interface (Source: SILVIS Labs, 2010)

The WUI is defined both in terms of the "interface," or the area where development is clustered adjoining wildlands, and the "intermix," or the area where development is interspersed with wildlands<sup>21</sup>.

<sup>&</sup>lt;sup>21</sup> American Planning Association, Planning Advisory Service, QuickNotes (ISSN 2169-1940) No.69 (2017)





### **Landslides and Erosion**

Bonners Ferry contains a variety of slopes within city limits. The most common causes of landslides are precipitation and human activities. Over the last 100 years, most of the landslides in the County have occurred on steep slopes adjacent to roads, with reduced or removed vegetation due to road construction or wildfire<sup>22</sup>.

### Severe Winter Storm

Weather incidents such as high winds, heavy snow, or ice may cause downed power lines, road and school closures, and similar incidents. On the average, these events occur more than once a year. Costs in direct losses are usually not high from these incidents, but they are disruptive to the businesses and lives of residents. Effects can be significant if the condition is long lasting and/or covers a wide area<sup>14</sup>.

### **Flooding**

Before the Libby Dam was constructed in the early 1970s, flooding was of much greater risk to a larger number of areas within the city. Dikes were also constructed prior from 1917 through the 1940s to restrict natural flooding from the Kootenai River. Some areas within the City and Area of City Impact, however, are still susceptible to flooding typically during the later winter or early spring<sup>23</sup>. Figure 14 shows the current flood zones, according to City GIS records.

### **Earthquakes**

The Purcell Trench Fault (north portion – see Figure 13) runs north-south just to the west of the City of Bonners Ferry. Based on historical records and current information from the 2014 USGS Seismic Hazard Map for Idaho, earthquake risk is relatively low in Boundary County. The primary risk comes from earthquakes that may occur along nearby fault lines elsewhere in Idaho or in Montana.

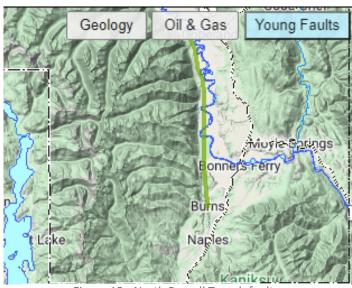


Figure 13 - North Purcell Trench fault

<sup>&</sup>lt;sup>23</sup> Bonners Ferry 2006 Comprehensive Plan





<sup>&</sup>lt;sup>22</sup> 2016 Boundary County All Hazards Mitigation Plan

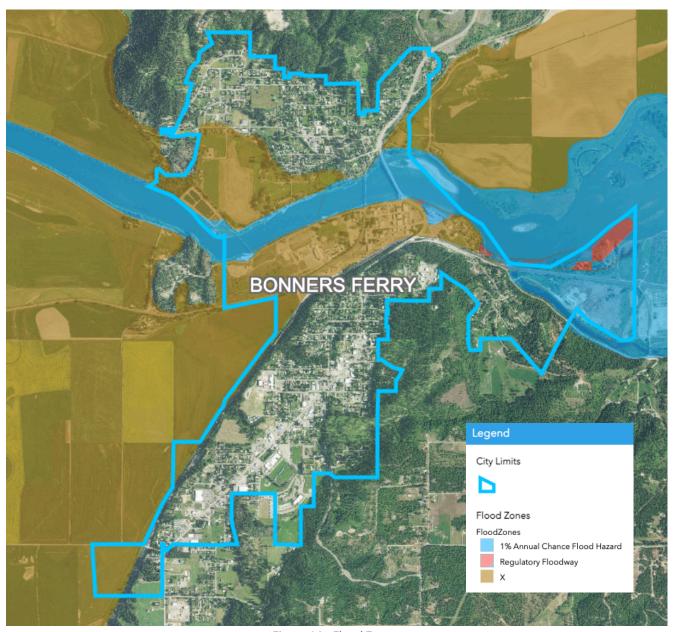


Figure 14 - Flood Zones





### **Hazardous Material Transport**

Although quantities and exact materials are not fully known, hazardous material transport through the City of Bonners Ferry occurs by rail and by truck, primarily on Hwy 95.

### **Waste Remediation Sites**

According to the IDEQ Waste Management and Remediation Division Facility Mapper<sup>24</sup>, there are no known brownfields within the city limits of Bonners Ferry. The facility mapper does indicate, however, various other sites that have been or may need some remediation. In Bonners Ferry, the facility mapper indicates the presence of underground storage tanks (with some reported as leaking), and some properties that may contain by-products of manufacturing processes, discarded commercial products, or unused chemicals such as cleaning fluids or pesticides.

<sup>&</sup>lt;sup>24</sup> https://idaho.terradex.com/





### 2.6.3 Access to Health Care & Human Services

The largest health care and human services facilities for the city and broader region include:

- Boundary Community Hospital
- Kaniksu Health Services
- Panhandle Health District 1

The high cost of living for many residents is evident by the PHD county-wide 2018 Community Health Assessment (CHA), in which 16% of respondents in Boundary County stated that they needed to cut a meal at least once a month due to insufficient money or food—twice as high compared to the neighboring county of Bonner to the South.

Obesity and diabetes have also been on the rise according to 2017 data and relative to other counties within District 1 of PHD. When survey respondents were asked in the past seven days how many days they exercised for at least 30 minutes, Boundary County had a significantly higher answer of "none" out of all the five counties in Idaho.

Demand on health care services is expected to grow with new residents moving to the area. As demographic shifts continue to occur within the city and the broader health care service area to a more aged population, additional specialty care will also be needed, along with assisted care facilities. The Boundary County Hospital building is currently 68 years old and is due for several upgrades. Ambulance service is somewhat limited with essentially one way in and one way out. Land and housing costs have also put additional strain on obtaining and/or retaining health care professionals.

Mental health and substance abuse have also been identified as key health priorities by the CHA. No current mental health facility exists within the City or County.





### 2.6.4 Police

of four fulltime officers, one police sergeant, a police chief, and an assistant chief. Data obtained for Boundary County from the Idaho State police department indicates that Countywide, drugs and narcotics represent the steepest rise in reported offenses from 2019 to 2020 (see Table 11). According to local police records, the synthetic opioid Fentanyl has seen a recent rise in use within the area.

Over the past 5 years, total crime offenses recorded by the Bonners Ferry Police Department have risen somewhat after a dip in 2018.

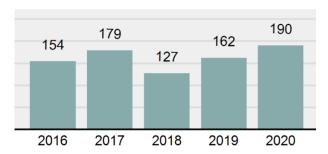


Figure 15 - Bonners Ferry Total Offenses 5-year trend (Source: Bonners Ferry Police Dept.)

#### 2.6.5 Fire

The City Fire Department is a volunteer department with two fire stations. Station #1 is the primary station, located downtown at 7137 First Street. Station #2 is located on the south hill at 6316 McCall Street. No fire station exists north of the Hwy 95 Bridge.

The Bonners Ferry Police Department has a total Table 11 - Bonners Ferry Offenses in 2020 (Source: Bonners Ferry Police Dept.)

	Offe	nses	Arrests		
Group "A" Offenses	# Reported	# Cleared	Adult	Juvenile	
Murder	1	1	1	0	
Negligent Manslaughter	0	0	0	0	
Rape	1	0	0	0	
Sodomy	1	0	0	0	
Sexual Assault w/Obj	0	0	0	0	
Fondling	2	0	0	0	
Aggravated Assault	9	7	7	0	
Simple Assault	25	16	5	1	
Intimidation	0	0	0	0	
Kidnapping	1	1	1	0	
Incest	0	0	0	0	
Statutory Rape	0	0	0	0	
Human Trafficking, Commercial Sex Acts	0	0	0	0	
Human Trafficking, Involuntary Servitude	0	0	0	0	
Robbery	0	0	0	0	
Burglary/Breaking and Entering	2	0	0	1	
Larceny/Theft Offenses	16	5	3	0	
Motor Vehicle Theft	0	0	0	0	
Arson	0	0	0	0	
Destruction Of Property	9	2	1	1	
Counterfeiting/Forgery	1	0	0	0	
Fraud Offenses	0	0	0	0	
Embezzlement	0	0	0	0	
Extortion/Blackmail	0	0	0	0	
Bribery	0	0	0	0	
Stolen Property Offenses	3	3	3	0	
Drug/Narcotic Violations	73	64	52	1	
Drug Equipment Violations	46	41	4	0	
Gambling Offenses	0	0	0	0	
Pornography/Obscene Material	0	0	0	0	
Prostitution Offenses	0	0	0	0	
Weapons Law Violations	0	0	0	0	
Animal Cruelty	0	0	0	0	
Total Group "A"	190	140	77	4	

	Arrests		
Group "B" Arrests	Adult	Juvenile	
Bad Checks	0	0	
Curfew/Loitering/Vagrancy Violations	0	0	
Disorderly Conduct	0	0	
DUI	35	2	
Drunkenness	0	0	
Family Offenses, Nonviolent	0	0	
Liquor Law Violations	2	1	
Peeping Tom	0	0	
Trespass of Real Property	2	0	
All Other Offenses	19	0	
Total Group "B"	58	3	







Bonners Ferry Bridge, Spanning Kootenai River, Photo Source: Library of Congress Prints and Photographs Division





### 3.1 Future Land Uses

The Future Land Use map component, in concert with the goals and policies (see Part 1) serves as a legal basis for enacting zoning regulations. Any amendments to zoning shall occur only "after considering the comprehensive plan." Idaho Code §67-6511(2)(b).

The future land use categories and associated map contain ten land use classifications. While some of these mapped areas are a response to existing development patterns, others envision the opportunity for some change over time. Some of the more notable changes envisioned for Bonners Ferry are:

- Additional, appropriately scaled, and designed, housing types are envisioned within existing and new neighborhoods.
- Certain existing residential areas, particularly along the highway and some existing general commercial areas are envisioned as low impact and pedestrian friendly neighborhood commercial and mixed use.
- The former mill site along the river is reconsidered for a master planned, mixed use area with additional public amenities along the Kootenai River.
- Other industrial areas are retained but the intensity of remaining industrial areas is reduced.

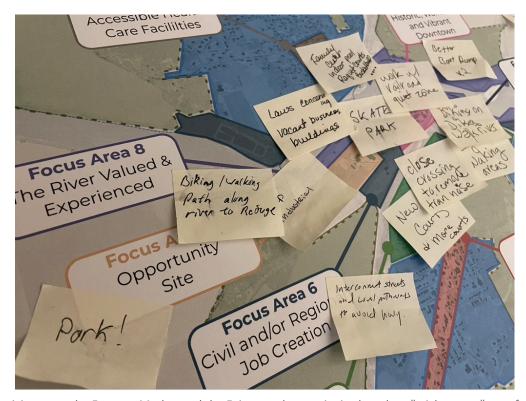


Figure 16 - Participants at the Farmers Market and the Fairgrounds were invited to place "sticky notes" on a focus area map





### 3.1.1 Future Land Use Categories

The following categories describe typical future uses and desired outcomes. For residential areas, approximate maximum densities are indicated. Existing Implementing zones are provided below each description, where available. It should be noted, however, that existing zoning boundaries may warrant future modifications, along with other amending language to implement the overall future land use vision for Bonners Ferry.

### **Residential Single Family**

- Characterized by single-family residential and accessory dwelling units (ADUs)
- Up to approximately 10 units per acre (including ADUs) of net density
- Moderate to larger sized residential lots
- Connected and walkable grid or modified grid street pattern
- Character of older, historic neighborhoods preserved
- Schools, parks, and churches, and home occupations also typical of these areas

Existing Implementing Zone: Residential AA District

### **Residential Low Density**

- Characterized by single-family residential, accessory dwelling units (ADUs), and duplexes with appropriate scaled cottage style (detached multi-family) developments also considered
- Up to approximately 10 units per acre (including ADUs) of net density
- Moderate sized residential lots
- Connected and walkable grid or modified grid street pattern
- Character of older, historic neighborhoods preserved
- Schools, parks, churches, and home occupations also typical of these areas

**Existing Implementing Zones:** Residential B District for certain areas





### **Residential Medium Density**

- Characterized by a variety of moderately scaled housing types, including:
  - Single-family homes
  - Accessory dwelling units
  - Duplexes
  - Smaller scaled multi-family development
  - Cottage style (detached multi-family) developments
- Up to approximately 16 units per acre of net residential density
- Small to moderate sized residential lots
- Connected and walkable grid or modified grid street pattern
- New development respects the scale and character of existing neighborhoods
- Schools, parks, churches, and nursing homes also typical of these areas

**Existing Implementing Zones:** Residential A and B Districts.

## **Neighborhood Transition**

- Characterized by a variety of moderately scaled housing types and low impact, neighborhood compatible commercial—providing for small business opportunity and walkability.
- The street pattern should provide for safe and comfortable connections and routes for walking and biking to these areas.
- Housing types, density and uses envisioned for these areas include those within the Residential Medium Density areas.
- Additional low-impact, pedestrian friendly commercial uses are also envisioned for these areas which may include small retail establishments, offices, cafes, and similar. Such uses should incorporate features that mitigate impacts to surrounding residences and respect the scale of character of the neighborhoods they serve.

**Existing Implementing Zone**: None. New district to be established. In the interim, the existing Conditional Use Permit Process may be utilized for implementation within these areas.





### Masterplan Mixed Use

- The masterplan mixed use area is intended to provide a revised vision for the former industrial mill site.
- A variety of housing types and low impact neighborhood compatible retail and/or dining use may be considered through a planned development which may be phased over time.
- Public recreational amenities and access, particularly along the Kootenai River shall be a focal point for consideration for redevelopment. New development in this area is strongly encouraged to provide for or enhance connections to or along the river.
- Transportation access to and within subsequent development should be carefully considered and accommodating to a variety of travel modes. Careful consideration should be given the wider transportation system within the city. Pedestrian and bicycle connections both within any proposed development and to other areas of significance should be strongly encouraged or required. In support of a vibrant downtown, comfortable and safe pedestrian / bicycle access to the downtown should also be integrated into any proposed redevelopment plans.

Existing Implementing Zone: None. However, the existing Planned Unit Development ordinance may potentially be utilized to implement, absent a designated zone prior to any development proposed.

#### **General Commercial & Mixed Use**

- Characterized by a broad mix of retail, general service, professional office, school facilities, multifamily development, and mixed use (commercial and multi-family).
- Design and landscaping standards, particularly along the highway, are important to reinforce a welcoming feel into Bonners Ferry and to encourage pedestrian oriented development.
- Safe and comfortable connections to surrounding neighborhoods for all mode types, including vehicular, pedestrian and by bicycle are important considerations for new or expanded development in these areas.
- Where mixed uses are proposed, commercial should be encouraged on ground floor, street facing areas to further enhance walkability and safety.

**Existing Implementing Zone:** Commercial District





### Downtown

- The downtown area is the cultural and historic center of Bonners Ferry. Special considerations for preserving character and encouraging vibrancy warrant a special designation for this area.
- Within the downtown, pedestrians are given priority to maintain and further a safe, comfortable, and interesting area to explore and shop. The public realm of the downtown supports this vision through pedestrian oriented streetscapes that integrate lighting, landscaping, art, wayfinding and other pedestrian-focused amenities.
- Building renovation where the traditional, historic character of downtown is retained or enhanced is strongly encouraged.
- Typical uses within the downtown primarily include small scale retail, dining, and entertainment. Civic uses and office space are also present. Where multifamily residential is provided, street-facing ground-floors of buildings are reserved primarily for storefront use to further downtown vibrancy.

Existing Implementing Zone: Downtown

### **Medical Commercial**

- This area supports and encourages a variety of medical, health care and emergency response uses, including higher intensity medical facilities such as hospitals, ambulance service, along with clinics, medical offices, and residential care facilities.
- Emergency access to and within this area is a high priority for maintenance and improvement over time.
- Residential use may also be considered in this area in support of housing for health care workers.

**Existing Implementing zone**: Medical District

### **Industrial & Public**

- Industrial areas are reserved for job creation opportunities and for certain city or county facilities. Uses in this area therefore include municipal wastewater treatment, the county fairgrounds and light to medium industrial use.
- Typical industrial uses may be assembly or manufacturing but does not include operational intensity that may jeopardize the quality of life for surrounding residents. Industrial uses within these areas therefore do not generate excessive noise, pollution, or odors.

Existing Implementing zone: Industrial





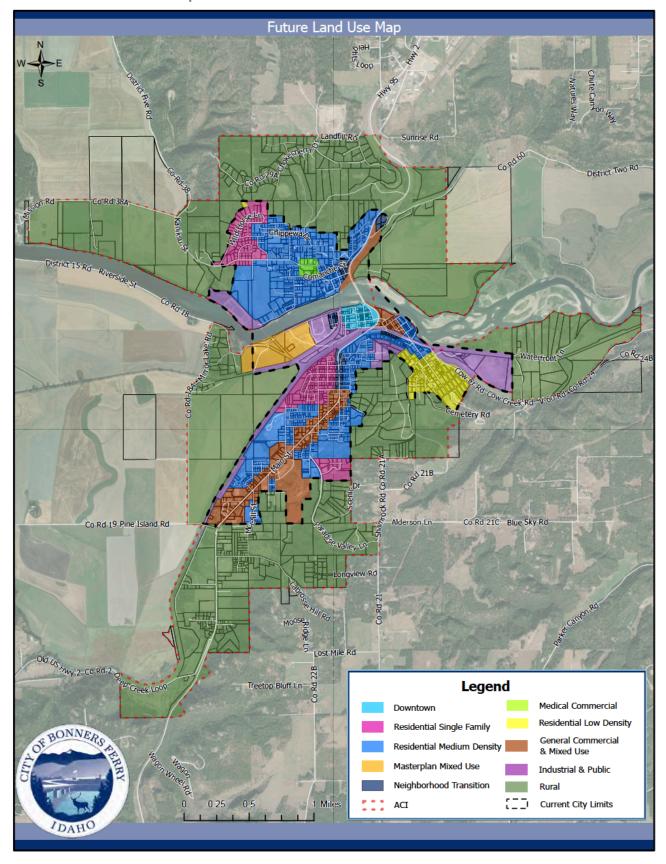
### Rural

- Rural areas are predominantly located within the city's Area of City Impact (ACI) and are envisioned for preservation of working lands, recreational opportunities and for scenic vistas.
- New growth is primarily encouraged within city limits to preserve the surrounding rural character and ensure efficient delivery of services. Where development does occur outside city limits, it is strongly encouraged that wildfire risk and ways to mitigate risk are considered. Clustered developments where open space is preserved in the rural designated areas is encouraged.





## 3.1.2 Future Land Use Map







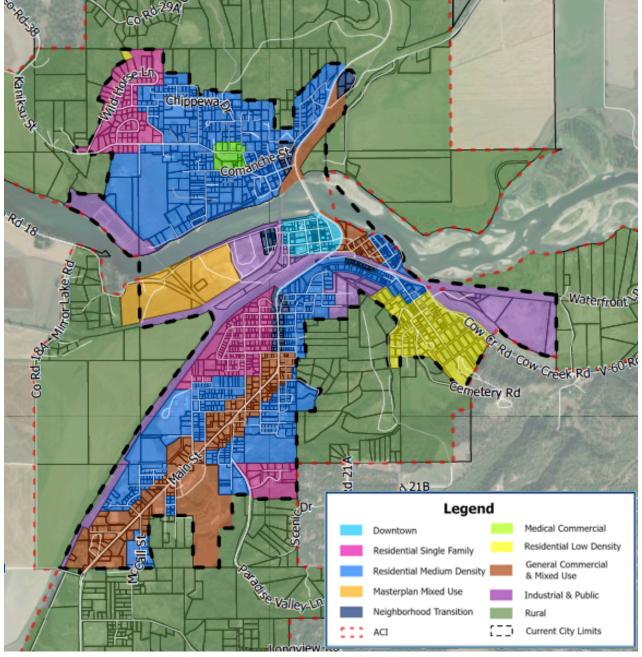


Figure 17 - Future Land Use Detail Map within City Limits



3.2 Implementing Actions Schedule			
Actors Key:  CC = City Council   PZ = Planning and Zoning Commission   URA = Urban Renewal Agency   CS = City Staff   CTY = County   EDC = Boundary Economic Development Council   HA = Housing Agency   ITD = Idaho Transportation Department   TBD = Too Be Determined Based on Partners or Workgroup Established	CORRESPONDING POLICIES	KEY ACTORS	IMPLEMENTATION SCHEDULE
<ol> <li>Maintain and update city code in accordance with adopted Comprehensive Plan policies and the Future Land Use Map—principally, the city's zoning map, uses, standards and subdivision regulations, addressing:         <ol> <li>The provision of appropriately scaled housing types within residential areas.</li> <li>Design standards for new development to ensure compatibility within existing neighborhoods.</li> <li>Block lengths and road standards to provide for multimodal and accessible intra-neighborhood connections.</li> <li>Requirements or incentives for the provision of usable open space and pedestrian oriented amenities.</li> <li>Local economic opportunity and the protection of health, safety, and welfare.</li> <li>Appropriate types and locations of industrial uses.</li> <li>New and updated zoning districts to implement land use policy.</li> </ol> </li> </ol>	2A, 2B, 2C, 2D, 3A, 3B, 4B, 4C, 5B, 6A, 6E, 6F, 7A, 8C, 9A, 10B, 10C, 11A, 13A, 13D, 14A	PZ, CC	0-5 Years
<ol> <li>Leverage the Wayfinding and Directional Signage Section of the 2020 Bonners Ferry Pedestrian and Bicycle Plan to identify, map, prioritize and seek funding opportunities for wayfinding and directional signage at key decision points.</li> </ol>	6D, 6C	PZ, CC	0-5 Years
<ol> <li>Create an Annexation Policy to account for fiscal impact considerations, public infrastructure analysis, and a review of all services and utilities needed to serve when annexations are proposed.</li> </ol>	4A, 4B, 4C, 13A, 13E, 14A	PZ, CC	0-5 Years
<ol> <li>Work with housing partners and grant funders to create a housing rehabilitation fund.</li> </ol>	3B, 3C	CS, HA	0-5 Years
<ol> <li>Develop progress and performance measures to evaluate the comprehensive plan's success and guide its adaptation as conditions change over time.</li> </ol>	1B, 1D	CS, PZ	0-5 Years





3.2 Implementing Actions Schedule			
Actors Key:  CC = City Council   PZ = Planning and Zoning Commission   URA =  Urban Renewal Agency   CS = City Staff   CTY = County   EDC =  Boundary Economic Development Council   HA = Housing Agency    ITD = Idaho Transportation Department   TBD = Too Be Determined  Based on Partners or Workgroup Established	CORRESPONDING POLICIES	KEY ACTORS	IMPLEMENTATION SCHEDULE
<ol> <li>Invest in infrastructure improvements within city limits where they are found to be deficient or non-existent and/or where dangerous conditions for motorists and pedestrians are evident.</li> </ol>	6B, 7B, 7C, 7D, 8A, 8B, 11B, 11D	URA	5-10 Years
7. Develop a facade improvement program and identify potential funding sources to reward or incentivize exterior improvements to buildings downtown.	9A, 9C	PZ, CC	5-10 Years
8. Review, update, and expand upon previous downtown revitalization plans.	9A, 9B, 9C	PZ, CC, URA	5-10 Years
<ol> <li>Develop design standards and development requirements, as well as incentive mechanisms, for the downtown area that requires and/or rewards a high-quality public realm.</li> </ol>	6A, 6D, 6E, 9A	PZ, CC	5-10 Years
<ul> <li>10. Build on previous efforts and create a Parks, Recreation, Open Space and Trails Master Plan, addressing: <ul> <li>a. Pathways within and immediately surrounding Bonners Ferry</li> <li>b. Local parks and facility needs</li> <li>c. Opportunities for river walks and public access along the Kootenai</li> <li>d. Recreational programming</li> </ul> </li> </ul>	4D, 5A, 5B, 5C, 6D, 6E, 12A, 12B, 12C, 13C	PZ, CC	5-20 Years
11. Work with the broader regional community, funding partners, recreational organizations, and relevant agencies to prepare a robust feasibility study for an indoor recreation center that may be supported over the long term.	12B, 12C, 13C	CS, CC	10-20 Years
12. Develop a trails master plan and improvement program in collaboration with property owners.	4D, 5A, 5B, 5C, 12A, 13C	CS, URA	10-20 Years





3.2 Implementing Actions Schedule			
Actors Key:  CC = City Council   PZ = Planning and Zoning Commission   URA = Urban Renewal Agency   CS = City Staff   CTY = County   EDC = Boundary Economic Development Council   HA = Housing Agency   ITD = Idaho Transportation Department   TBD = Too Be Determined Based on Partners or Workgroup Established	CORRESPONDING POLICIES	KEY ACTORS	IMPLEMENTATION SCHEDULE
13. Review and update, as necessary, the Area of City Impact (ACI) Agreement to ensure collaborative planning within the ACI.	4A, 4B, 4C, 13A, 13E	PZ, CC, CTY	10-20 Years
14. Obtain funding to plan for and mitigate wildfire risk in collaboration with Boundary County.	14B, 14C	PZ, CC, CTY	10-20 Years / Ongoing
15. Form a working group of downtown businesses and partners to identify and prioritize downtown revitalization efforts.	1C, 9A, 9B, 9C	CS	Ongoing
16. Apply for the Idaho Main Street Program for support in identifying, coordinating, and implementing downtown revitalization efforts.	1C, 89A, 89B, 9C	CS, CC	Ongoing
17. In partnership with the Boundary County Historical Society and the Idaho State Historical Society, develop eligibility as a Certified Local Government in support of historic preservation and funding opportunities.	9C	CS, PZ, CC	Ongoing
18. Work with landowners to identify structures, sites, and landscapes for historic recognition and/or protection.	9A, 9C	TBD	Ongoing
19. Form a working group of local artists, local businesses, and local organizations, to work with the Idaho Commission on the Arts or others to determine viability of a public art program.	9B, 13H	CS	Ongoing
20. Collaborate with the Boundary Economic Development Council to identify priority economic development actions.	13A, 13B, 13C, 13D, 13E, 13F	EDC	Ongoing





3.2 Implementing Actions Schedule			
Actors Key:  CC = City Council   PZ = Planning and Zoning Commission   URA = Urban Renewal Agency   CS = City Staff   CTY = County   EDC = Boundary Economic Development Council   HA = Housing Agency   ITD = Idaho Transportation Department   TBD = Too Be Determined Based on Partners or Workgroup Established	CORRESPONDING POLICIES	KEY ACTORS	<i>IMPLEMENTATION</i> <i>SCHEDULE</i>
21. Maintain and revise, as needed, the City's online presence to ensure transparency, accessibility and opportunity for public engagement while adhering to any established city branding guidelines.	1A, 1B, 1C, 1D, 13D	CS	Ongoing
22. Pursue grant funding, such as Safe Routes to School, Transportation Alternatives, Child Pedestrian Safety and Federal Lands Access Programs for bicycling and walking improvements.	6B, 6C, 6D, 6E, 7B, 7D	CS, CC	Ongoing
23. Negotiate with responsible parties to create identified priority connections within existing neighborhoods.	6B,	CS, URA	Ongoing
24. Review the City's ADA Accessibility Transition Plan that identifies ADA gaps and recommends a timetable and priorities for improvements.	6B, 6C, 6E, 7B, 7D	CS, CC	Ongoing
25. In cooperation with the Idaho Transportation Department, periodically review conditions and potential alternatives for decreasing wait times for vehicular left-turn movements onto US 95.	6C, 6D, 7B, 7C, 7D 8A	CC, ITD	Ongoing
26. Prepare a street tree plan and planting program.	8B	CS, ITD	Ongoing







# The following public engagement activity results are included:

- August 2022 Community Survey Results
- June 4, 2022, Farmers Market Mini Poll and Penny Poll Results
- June 4, 2022, Public Workshop
- August 2022 Fair Booth Exhibit







